

Foundations of Title IX

Presented by: Sarah E. Fama Monica D. Batanero

Lozano Smith Webinar October 30, 2023



Sarah E. Fama

Senior Counsel

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Overview

Sarah E. Fama is Senior Counsel in Lozano Smith's Walnut Creek office. She represents public agencies through various aspects of employment and general liability issues.

Experience

Ms. Fama represents public employers at California Superior Court, California Labor Commission, California Unemployment Insurance Appeals Board, California Workers' Compensation Appeals Board, Department of Fair Employment and Housing, and Equal Employment Opportunity Commission. She regularly defends employers against claims of harassment, discrimination, wrongful termination, and wage and hour violations. Clients seek her out to provide guidance, education and training to employers regarding employment law compliance, in areas of harassment, discrimination, separation, accommodation, and wage and hour compliance.

She is routinely involved in investigations, either by guiding employers through the investigation process or by acting as an investigator herself. She also advises employers and provides training on various topics including investigations, Title IX, sexual harassment, Uniform Complaint Procedure, retaliation, discrimination and other complaints that may arise in an education setting.

Education

Ms. Fama received her Juris Doctor degree from the University of the Pacific, McGeorge School of Law, where she was named to the Dean's Honor List. Her J.D. concentration was focused on International Legal Studies. She earned her Bachelor of Arts in Sociology from the University of Alberta.



Monica D. Batanero

Senior Counsel

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Overview

Monica D. Batanero is Senior Counsel in Lozano Smith's Los Angeles office. Ms. Batanero advises educational institutions on student, special education and personnel issues.

Ms. Batanero provides legal counsel to community college districts and K-12 school districts on day-to-day issues involving Title IX compliance, sexual harassment, discrimination/harassment, Section 504, IDEA, governance, Public Records Act, and student discipline. She regularly conducts workplace and school investigations involving alleged misconduct in violation of board policy and/or law, including Title IX, sexual harassment, professional standards, and code of student conduct.

Ms. Batanero has represented school districts in all phases of special education matters, including Individualized Education Plan meetings, resolution meetings, mediations, and due process hearings conducted by the Office of Administrative Hearings.

She also frequently develops and provides trainings to clients on Title IX, Section 504, IDEA, workplace and school investigations, sexual harassment prevention, student discipline, and first amendment issues.

Education

Ms. Batanero earned her Juris Doctor from the University of San Francisco, School of Law. She earned both an M.S. and B.S. in Gerontology from the University of Southern California.

Title IX



WHO WE ARE & WHAT WE DO

Lozano Smith is a full-service education and public agency law firm serving hundreds of California's K-12 and community college districts, and numerous cities, counties, and special districts. Established in 1988, the firm prides itself on fostering longstanding relationships with our clients, while advising and counseling on complex and ever-changing laws. Ultimately, this allows clients to stay focused on what matters most – the success of their district, students and communities they serve. Lozano Smith has offices in eight California locations: Sacramento, Walnut Creek, Fresno, Monterey, Bakersfield, San Luis Obispo, Los Angeles, and San Diego.

AREAS OF EXPERTISE

- Administrative Hearings
- Charter School
- Community College
- Facilities & Business
- Governance
- Investigations
- Labor & Employment
- Litigation
- Municipal
- Public Finance
- Public Safety
- Special Education
- Student
- Technology & Innovation
- Title IX

COST CONTROL is important for public agencies and an area we have mastered. We recognize and understand your financial restraints and work tirelessly to provide the best legal representation with those limitations in mind. One of the best ways we keep legal costs to a minimum is through strategic, preventive legal services. These include Client News Briefs to keep you updated on changing laws affecting education. In addition, we offer extensive workshops and legal seminars providing the tools needed to minimize liability, reducing the need for legal assistance down the road.

CLIENT SERVICE is our top priority and we take it very seriously. With premier service as the benchmark, we have established protocols and specific standards of practice. Client calls are systematically returned within 24 hours and often sooner when required.

DIVERSITY IS KEY and we consciously practice it in all that we do. It is one of our core beliefs that there is a measurable level of strength and sensitivity fostered by bringing together individuals from a wide variety of different backgrounds, cultures and life experiences. Both the firm and the clients benefit from this practice, with a higher level of creative thinking, deeper understanding of issues, more compassion, and the powerful solutions that emerge as a result.



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Presenter

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AT LOZANO SMITH

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and general liability issues. Ms. Fama represents public employers at
California Superior Court, California Labor Commission, California un
Unemployment Insurance Appeals Board, California Workers'
Compensation Appeals Board, Department of Fair Employment and
Housing, and Equal Employment Opportunity Commission. She
regularly defends employers against claims of harassment,
discrimination, wrongful termination, and wage and hour violations.



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Presenter

Monica D. Batanero

AT LOZANO SMITH

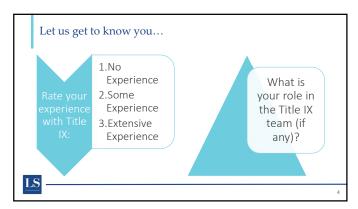
AT LOZANO SMITH

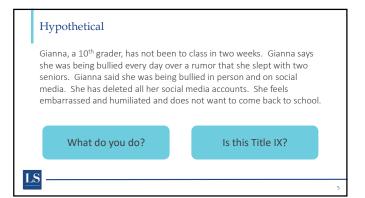
Monica D. Batanero is Senior Counsel in Lozano Smith's Los
Angeles office. Ms. Batanero represents California public school
districts, county offices of education, and community college
districts in all aspects of education law. She is chair of the firm's
Title IX Practice Area and specializes in Title IX compliance, as well
as conducting complex investigations into claims of sexual
misconduct and harassment (including Title IX), discrimination,
bullying, retalilation, and other issues that may arise in an
educational setting. Ms. Batanero also specializes in student
discipline and special education.



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Title IX and the 2020 Regulations

The Plain Language

"No person in the United States shall, on the basis of sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any education program or activity receiving Federal financial assistance."

20 U.S.C. § 1681 et seq.



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What Does Title IX Cover?

- 1. Education Programs or Activities
- 2. Sports
- 3. Employment
- 4. Equal Access to Facilities
- 5. Admissions and Recruitment
- 6. Sexual Harassment*

(34 C.F.R. Part 106)

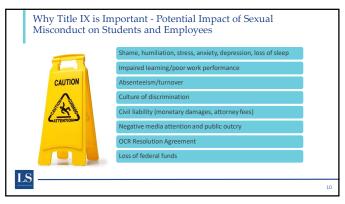
*New regulations that have the full force and effect of law $\,$





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Sexual Misconduct in Schools



Title IX Regulation Highlights

- 1. The definition of "sexual harassment"
- 2. "Actual knowledge" for notice
- 3. Procedural requirements for due process
 - a. Roles
 - b. Procedure
- 4. "Deliberate indifference" standard



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Title IX Regulation Highlights

Duty to $\underline{\text{identify}}$ and $\underline{\text{promptly}}$ $\underline{\text{investigate}}$ and $\underline{\text{address}}$ allegations of sexual harassment

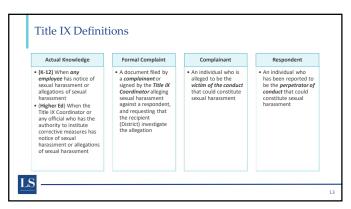
Duty to adopt and publish $\underline{\text{clear policies}}$ on how to file complaints and how complaints will be $\underline{\text{promptly}}$ addressed

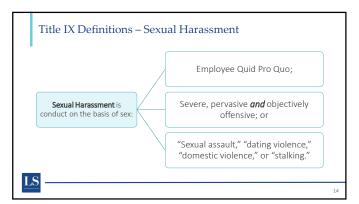
Notice to parties of the <u>initiation</u> of the investigation and the <u>outcome</u> of investigation and appeal rights

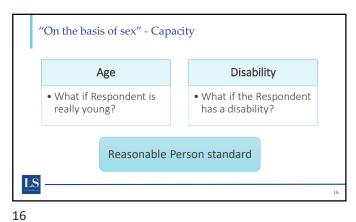
Duty to $\underline{\text{prevent recurrence}}$ and $\underline{\text{remedy effects}}$

Obligation to have a $\underline{\text{Title IX Coordinator}}$





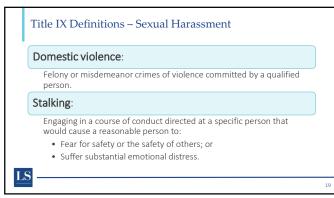




Title IX Definitions - Sexual Harassment Sexual assault: An offense classified as a sex offense or nonforcible sex offense under the FBI uniform crime reporting system i. Sex Offenses 1. Rape—(Except Statutory Rape) 2. Sodomy 3. Sexual Assault With An Object

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Title IX Definitions – Sexual Harassment Sexual assault (continued): 4. Fondling ii. Sex Offenses, Nonforcible—(Except Prostitution Offenses) 1. Incest 2. Statutory Rape Dating violence: Violence committed by a person who is or has been in a social relationship of a romantic or intimate nature with the victim.

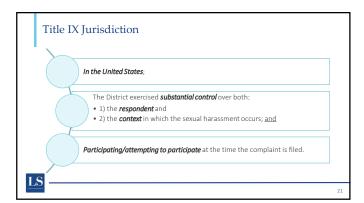


Hypothetical

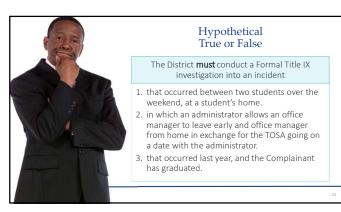
Elizabeth regularly sits with a male student, Josh, in Social Studies. Elizabeth reported to you that although she initially would flirt with Josh and liked the attention, he recently put his hand on her inner thigh in class and pulled her leg closer to him. She is uncomfortable sitting next to Josh and does not want to sit next to him anymore.

Is this Title IX?



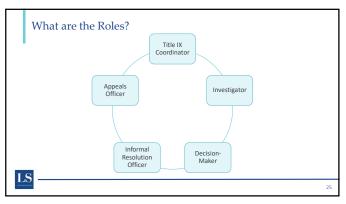






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The Roles and Responsibilities of District Administrators and Employees



Title IX Coordinator's Duties

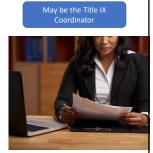
- Receives and oversees
- Explains options and process to complainant*
- Offers supportive measures *
- Determines dismissal of complaints
- Evaluates corrective actions*
- Identifies systemic issues
- Ensures overall Title IX compliance



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Investigator's Duties

- Interview
- Gather evidence
- Parties to review evidence
- Consider responses
- Prepare investigation report



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Decision-Maker's Duties (K-12) Reviews investigation report Facilitates exchange of questions Asks relevant questions Explains if questions are irrelevant Makes determination about responsibility Prepares written determination

Decision-Maker's Duties (Higher Education) Reviews investigation report Conducts hearing Reviews questions for relevancy Explains if irrelevant Makes determination about responsibility Prepares written determination

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Informal Resolution Officer's Duties Facilitates the informal resolution process Verifies a complaint meets the criteria Verifies voluntary, written consent Ensures the parties know their rights May be the Title IX Coordinator

Responsibilities of the Appeals Officer:

- Evaluates any appeal
- Makes a decision on the appeal
- Issues a written decision

Cannot be the Title IX Coordinator, investigator, or decision-maker

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Hypothetical

Two students, Diana and Steve, plan to meet in the bathroom. Both students begin to kiss in the stall. While in a stall Steve asks Diana to perform oral sex on him. Diana allegedly refuses but continues to kiss Steve. A few days later, Diana hears from a friend that Steve was telling students that Diana "went down on him." While in class together, Steve looked at Diana and pointed at his erection.

Diana comes to your office upset about Steve's behavior, and says she wants to file a complaint. You speak to Steve and he informs you Diana asked to "go down on him" and she is the one who keeps asking to see his erection. He says he has text messages to prove it and that he is now uncomfortable around Diana.

Is this Title IX?

What supportive measures would you offer?

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Responsibilities of All Employees (K-12)



Identify and Report

This does <u>not</u> relieve an employee of their <u>mandated reporter</u> duties!

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Responsibilities of Officials with Authority (Higher Ed.)



Identify and Report

Still have mandated reporter duties!

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"Red Flag" Conduct of Potential Sexual Harassment

- Flirtations or propositions
- Derogatory comments
- Sexual jokes or gestures
- Spreading sexual rumors
- Massaging, grabbing, or touching
- Comments on a person's body
- Sexual acts without consent or based on coercion
- Non-consensual "sexting"
- Sexploitation



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Hypothetical

During PE, a 3rd grade male, Lincoln, slaps a male classmate, Harrison on the buttocks after Harrison runs the bases while they are playing softball or while they are playing basketball. This has happened every day for the past few weeks.

ADD: When Lincoln was in $1^{\rm st}$ grade, it was reported that he was calling one his classmates gay and homosexual.

Is this Title IX?

Does your answer change if these are high school students?

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Title IX Complaint Procedures

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Contacting Law Enforcement

Was a crime potentially committed?

Title IX <u>does not</u> relieve employees of their mandated reporting obligations.

Police investigation <u>does not</u> relieve the District of its duties.



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Criminal Investigation

A police investigation does *not* relieve a district of its obligations under Title IX or state laws

Gathering evidence

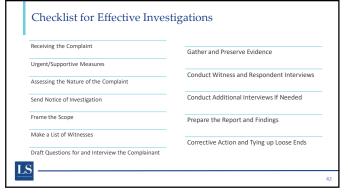
- A brief delay is permissible, but it is not good cause to delay sending the written notice of the investigation
- Criminal reports may be useful for fact gathering
- Coordinate with local law enforcement

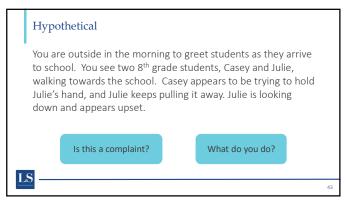
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Must Use Title IX

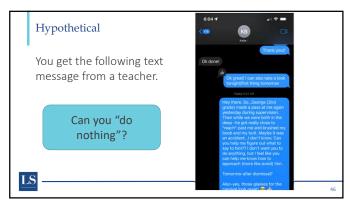
The district cannot use the student conduct process as a way to avoid the Title IX complaint/grievance process.







Receiving a Complaint Notify the Title IX Coordinator Assess whether a CPS report should be filed (continue to reassess) Title IX Coordinator should promptly schedule a meeting with the victim



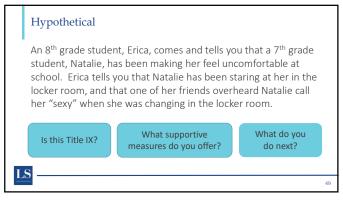
What if the Complainant says "Do Nothing"? The Title IX Coordinator must inform them of their options • This includes supportive measures without filing a formal complaint The Title IX Coordinator can sign a formal complaint on the complainant's behalf • Assess the conduct! • If NOT filing a formal complaint would be deliberately indifferent, the Title IX Coordinator has the discretion to sign a formal complaint on the complainant's behalf

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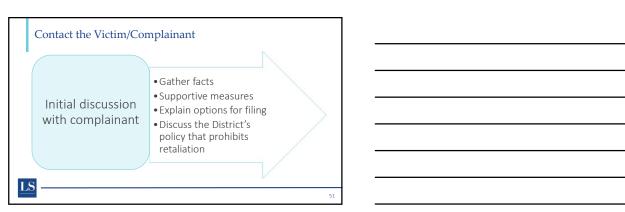
Reporting a Complaint under AR 5145.7 (Model AR)

"A student or parent/guardian who believes that the student has been subjected to sexual harassment by another student, an employee, or a third party or who has witnessed sexual harassment is strongly encouraged to report the incident to a teacher, the principal, the district's Title IX Coordinator, or any other available school employee. Within one school day of receiving such a report, the principal or other school employee shall forward the report to the district's Title IX Coordinator. Any school employee who observes an incident of sexual harassment involving a student shall, within one school day, report the observation to the principal or Title IX Coordinator. The report shall be made regardless of whether the alleged victim files a formal complaint or requests confidentiality.









Initial Discussion With Victim/Complainant

- Ask open-ended questions
- Get complaint in writing or confirm allegations in writing if not already received
- Do not promise confidentiality
- Determine whether matter can be resolved informally
- Listen and "hear" the concern



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Interview Relevant Witnesses and the Accused

Conduct Further Interviews

- Ask open-ended questions to understand what happened Use 5 W's
- Ask more specific questions to fill in gaps or address statements that don't add up or are contradictory
- Ask if there are additional witnesses
- Ask if they are aware of any evidence, e.g., video, photo, text, social media posting
- Identify relation of witness to the complainant and/or
- accused

 Discuss the District's policy that prohibits retaliation

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Designed to restore or preserve equal access to the educational program

Cannot be disciplinary/punitive

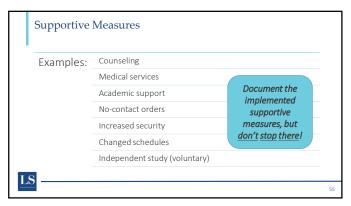
Cannot be retaliatory

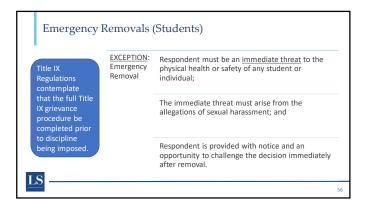
Offered to complainant and respondent

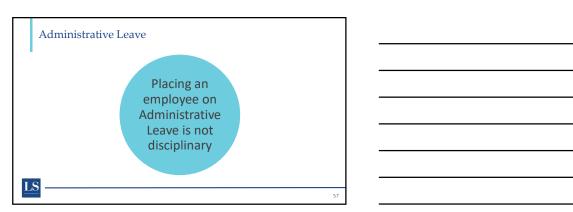
Determined on a case-by-case basis

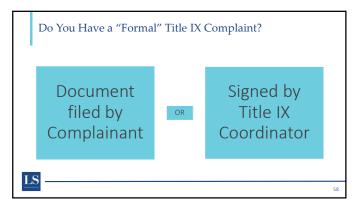
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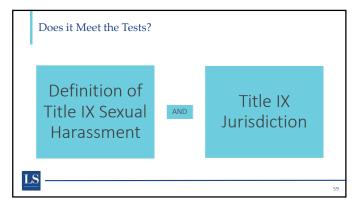
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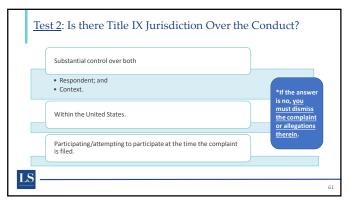


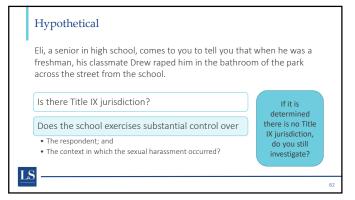












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Mandatory Dismissals

- Does not meet definition;
- Did not occur in District education program or activity; or
- Did not occur in the United States.

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Discretionary Dismissals

- Request in writing to withdraw;
- Respondent is no longer enrolled or employed; or
- Inability to gather sufficient evidence.



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Dismissals (Mandatory and Discretionary)

The decision to dismiss a complaint should be made in consultation with the Title IX Coordinator.

Notice of dismissal must be issued to both parties in writing.

Parties must be informed of their right to appeal the dismissal on the basis of:

- Procedural irregularity;
- New evidence that was not reasonably available earlier; or
- Involved personnel had a conflict of interest or bias.



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Even if You Determine Title IX Is NOT Triggered or the Complaint Should Be Dismissed, Do NOT Stop There!



 Consider whether the alleged conduct may otherwise violate District policy or employee/student conduct standards



Deliberate Indifference

A recipient is <u>deliberately indifferent</u> only if its response to sexual harassment <u>is clearly unreasonable in light of the known circumstances</u>.

Deliberate indifference may require the Title IX Coordinator to sign a formal complaint in situations involving threats, serial predation, violence, or weapons.



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Policies and Procedures for Investigating Title IX Complaints

BP/AR 1312.3 – Uniform Complaint Procedures

BP/AR 4030 – Nondiscrimination in Employment

AR 4031 – Complaints Concerning Discrimination in Employment

BP/AR 4119.11 – Sexual Harassment (Employee)

AR 4119.12 – Title IX Sexual Harassment Complaint Procedures (Employee)

BP/AR 5145.7 – Sexual Harassment (Students)

AR 5145.71 – Title IX Sexual Harassment Complaint Procedures (Student)



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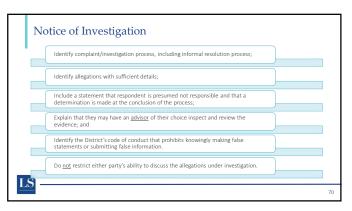
Investigation Timelines



- Title IX "reasonably prompt time frame"
- District policies

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Formal Grievance Procedure (K-12)

- Investigator gathers evidence and interviews parties/witnesses
- Investigator shares evidence with the parties
- Parties have 10 days to respond to the evidence
- Investigator conducts any necessary follow up
- Investigator prepares Investigation Report
- Investigation Report is sent to the parties
 Parties have 10 days to respond to the Invest
- Parties have 10 days to respond to the Investigation Report and/or submit written, relevant questions to the other party or any witness
- Decision-maker facilitates the exchange of written questions
- Decision-maker makes decision and prepares a Written Determination
- Both parties have right to appeal

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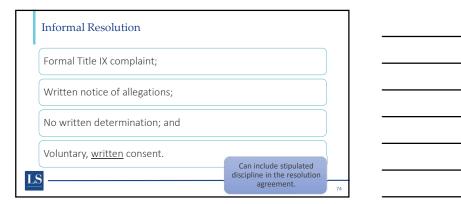
Formal Grievance Procedure (Higher Education)

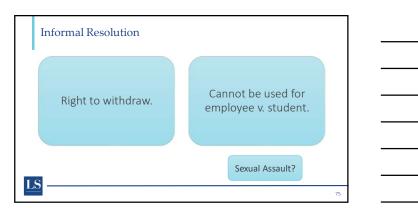
- Investigator gathers evidence and interviews parties/witnesses
- Investigator shares evidence with the parties
- Parties have 10 days to respond to the evidence
- Investigator conducts any necessary follow up
- Investigator prepares Investigation Report
- Investigation Report is sent to the parties
- Live Hearing with cross-examination (indirect questioning only)
- Decision-maker facilitates the exchange of written questions
- Decision-maker makes decision and prepares a Written Determination
- Both parties have right to appeal

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Rights of Parties Receive detailed notice of investigation Can have advisor present throughout the Title IX grievance process At least 10 days to review directly related evidence At least 10 days to review relevant evidence in the final investigation report and submit written questions to the decision maker (K-12) or Live Hearing (Higher Ed) Right to appeal decision





Conducting Informal Resolution

- Identify ground rules for the chosen resolution process
- Allow both parties to share their side of the story without interruption
 - Feel free to prompt the parties with open-ended questions (i.e., "How did this make you feel?," "Help us understand..." etc.)
- Ask clarifying questions to fill in any details
- The facilitator should be able to objectively summarize what each party has shared
- Let the parties propose their own possible solutions first



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Informal Resolution Agreements

Agreement

- Reduce agreement to writing
- May look like a summary of commitments, or a contract
- Can include discipline, supportive measures, etc.

No Agreement

 Voluntary process: parties may withdraw at any point prior to reaching a determination of responsibility and resume a formal grievance process



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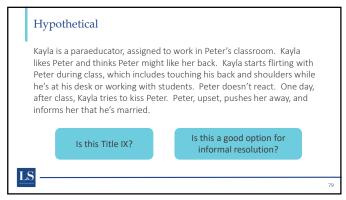
Hypothetical

High school freshman, Tanner is talking to and flirting with multiple girls at school. One of the girls, Chelsea, believes she is in a monogamous relationship with Tanner. When she finds out he is flirting with other girls, she is upset, and stops talking to him. To try and get Chelsea back, Tanner texts her nude pictures of himself, and frequently invites her to hook up during lunch and after school. Chelsea is no longer interested and wants him to stop bothering her.

Is this Title IX?

Is this a good option for informal resolution?

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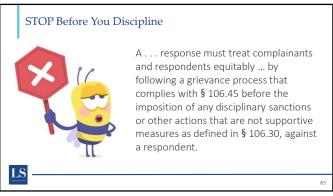


Title IX and Student Discipline

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Hypothetical Over winter break, two eighth graders begin "talking." The meet up a few times on campus during the break (school is not in session). During one of their meet ups, they begin kissing. Student A then moves his hand inside of Student B's shirt and under her bra. Student B goes along with hit, but then stops the action. Student B's parents come to you with a complaint against Student A. What do you say to Student B's parents?

Hypothetical Recall: Student A and B. Change the facts such that they met up on campus after basketball practice and that Student A digitally penetrated Student B. Is this Title IX? Can you suspend Student A?



	Hypothetical	
,	Recall: Student A and B. Based on the facts about them meeting on campus after basketball practice and Student A digitally penetrated Student B.	
	Would you implement an Emergency Removal?	
L	S	84

Title IX? 4th grade transgender student Charlie, alleges that while in the restroom, another student crawled under the stall, forced Charlie to take his pants down and the student rubbed their penis against Charlie's buttocks. Is this Title IX? Would you implement Emergency Removal?

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Formal Investigation and Student Discipline

Emergency Removal

- Respondent must be an <u>immediate</u> <u>threat</u> to the physical health or safety of any student or individual;
- The immediate threat must arise from the allegations of sexual harassment; and
- Respondent must be provided with notice and an opportunity to challenge the decision immediately after removal.

Supportive Measures

- Changing seating chart
- Changing class schedule
- No contact orders
- Increased security

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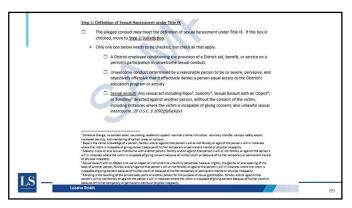
Student Discipline

After the Formal Grievance procedure is complete, the student discipline timeline begins, and discipline can be imposed.



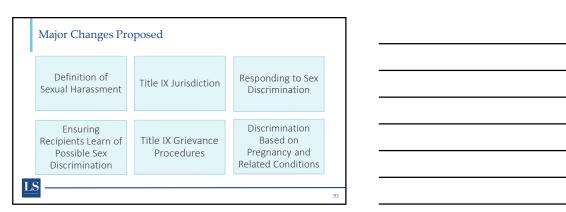
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Proposed Title IX Regulations



The 2020 Title IX Regulations remain in effect!



 New Title IX regulations are undergoing the rulemaking process; however, these new regulations are NOT finalized and are NOT in effect at this time.



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- Professional developmentVolunteer projectsSponsorships and award programsScholarships

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