

SACRAMENTO CITY UNIFIED SCHOOL DISTRICT BOARD OF EDUCATION

Agenda Item 9.1

| Meeting Date: June 7, 2018 | | | | | | |
|--------------------------------------|--|--|--|--|--|--|
| Subject: Graduation Taskforce Update | | | | | | |
| | Information Item Only Approval on Consent Agenda Conference (for discussion only) Conference/First Reading (Action Anticipated:) Conference/Action Action Public Hearing | | | | | |

Division: Academic Office & Continuous Improvement and Accountability

<u>Recommendation</u>: Review the recommendations of the graduation taskforce with the goal of supporting any relevant recommendations during the 2018-1019 budget adoption process.

Background/Rationale: During the fall of 2017, the superintendent commissioned the creation of a graduation taskforce with the goal of creating recommendations which directly support all students graduating at high levels. The taskforce recommendations are expected to impact the district's accountability elements including Graduation and A-G completion. Key measurable outcomes will include the number of students who on-track for graduation and a-g completion, the number of students who move from either off-track or subject borderline to ontrack to graduation and the overall number of students who graduate and/or graduate having completed the a-g course taking pattern. A long-run measure of the graduation taskforce work will be those students who graduate college and career ready and with a more rigorous a-g profile.

<u>Financial Considerations</u>: Preliminary budget analysis has been completed by the fiscal office.

LCAP Goal(s): College, Career and Life Ready Graduates

Documents Attached:

- 1. Executive Summary
- 2. Budget

Estimated Time of Presentation: 15 minutes

Submitted by: Iris Taylor, Chief Academic Officer and

Vincent Harris, Chief Continuous Improvement and Accountability

Approved by: Jorge A. Aguilar, Superintendent

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I. Overview/History of Department or Program

The Sacramento City Unified School District recognizes that high school graduation is a pivotal milestone in the lives of its students and works diligently to ensure all students successfully complete the required course work and courses of study to graduate from the school district with the requisite skills for college and career readiness. The district's new Equity, Access, and Social Justice Guiding Principle underscores the importance of high school graduation and its significance in ensuring that all students are not just given an equal opportunity to graduate, but are able to do so with the greatest number of postsecondary choices from the widest array of options.

However, in recent years the SCUSD graduation rate trend has been uneven. For example, the graduation rate was 79.9% for the 2012-2013 school year, peaked at 85.3% for the 2013-2014 school but declined back to 81.4% for the 2015-2016 school year. This concerning pattern led Superintendent Aguilar to create the graduation taskforce which was announced on the first day of school, August 31st. The task force is comprised of a diverse coalition of people including SCUSD Board members, leaders of district parent advisory groups, collective bargaining partners, and members of various community –based organizations and partners.

Below is a list of the task force members.

| First | Last | Agency | |
|-----------|-----------|--------------------------------------|--|
| Darryl | White | Black Parallel School Board | |
| Malissia | Bordeaux | Blacks Making a Difference | |
| Michael | Minnick | SCUSD Board Member, Area 4 | |
| Mai | Vang | SCUSD Board Member, Area 5 | |
| Christina | Pritchett | SCUSD Board Member, Area 3 | |
| Alex | Visaya | Community Advocate | |
| Theresa | Hernandez | DELAC Representative | |
| Cha | Vang | Hmong Innovating Politics | |
| Rachel | Rios | La Familia Counseling Center, Inc. | |
| Matt | Canty | Legislative Director, State Assembly | |
| Gretchen | Viglione | Parent Teacher Home Visit Project | |
| Liz | Guillen | Public Advocates | |
| Robbie | Abelon | Region Builders | |
| Ashlin | Malouf | Sacramento ACT | |

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| Kim | Williams | Sacramento Building Healthy Communities, Hub Director | | | |
|--------------|----------|--|--|--|--|
| David Fisher | | Sacramento City Teachers Association | | | |
| Robert Dugan | | Sacramento Metro Chamber Senior Vice President, Public Policy & Economic Development | | | |
| Angel Marie | Garcia | SCUSD's Community Advisory Committee Representative | | | |
| Sarah | Nguyen | SCUSD Student Board Member | | | |
| Michael | Fry | United Professional Educators | | | |
| Jim | Keddy | Youth Forward | | | |

The taskforce has met throughout the school year under the leadership of SCUSD retirees Dr. William Ellerbee and former principal Paula Hanzel. The taskforce issued an initial set of recommendations to the Board of Education on December 7th and will be presenting an additional set of recommendations on June 7th. Over[MOUI] the past few months, a cross department team of Sacramento City Unified School District staff has been vetting the fall recommendations using a nationally recognized evaluation framework. Using this process, staff has been able to prioritize the implementation of the recommendations. This same process will be used for the spring recommendations.

The key components of the research-based evaluation rubric include:

- Needs Assessment
- Organizational Fit and Readiness
- Resource Requirements
- Evidence of Impact
- Capacity to Implement

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The following provides a brief overview of the fall and spring taskforce meeting topics:

Fall Meetings

| Meeting Date | Topics | Speakers | | |
|--------------------|--|---|--|--|
| August 31, 2017 | Call to Action | Superintendent and Board of Education | | |
| September 20, 2017 | Dropout Crisis | Russell Rumberger, Ph.D, UC Santa Barbara, California Dropout Research Project | | |
| October 3, 2017 | Work Teams/Deliberations | | | |
| October 17, 2017 | Data Work Teams/Deliberations | Jorge Aguilar, Superintendent | | |
| October 30, 2017 | Work Teams / Data Q & A | | | |
| November 6, 2017 | Students with Disabilities Student's Voices African Americans Work Teams | Susan Sawyer, California Transition Alliance Sarah Nguyen, Student Board Member & Malissia Bordeaux, Blacks Making a Difference Darryl White, Black Parallel School Board | | |
| November 8, 2017 | Foster Youth English Learner Students Impact of Ds and Fs Work Teams | Flojaune G. Cofer, Ph.D, MPH, Public Health Advocates Vanessa Girard, Multilingual Education Director Darryl White, Black Parallel School Board | | |
| November 14, 2017 | Work Teams / Recommendations | | | |
| November 28, 2017 | Work Teams / Recommendations | | | |

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Spring Meetings

| Meeting Date Topics | | Speakers | | |
|---|---|--|--|--|
| March 13, 2018 | African American student achievement and graduation rate | Dr. Shirley White, County Superintendent, Riverside COE, and Dr. Paul Gothold, County Superintendent, San Diego COE | | |
| March 20, 2018 | Math Grade Performance and 9 th Grade Failure Rate with emphasis on African Americans, Students with Disabilities, and English Learners | Pam Burdman, math expert (Opportunity Institute) | | |
| April 3, 2018 Continued development of recommendations relating to African Americans, 9 th Grade Failure Rate, and Math | | Paula Hanzel/William Ellerbee | | |
| April 17, 2018 | Students with Disabilities | Sue Sawyer with California Transition Alliance | | |
| May 1, 2018 Foster Youth | | Dr. Flojaune C. Cofer, Director, State Policy and Research | | |
| May 15, 2018 English Learners | | Vanessa Girard, Director, Multilingual Literacy | | |
| May 29, 2018 Host working session with LCAP Parent Advisory Committee to review GTF recommendations | | Paula Hanzel/William Ellerbee | | |
| June 7, 2018 | Board of Education Update | Jorge Aguilar, Superintendent and Board Members | | |

II. Driving Governance:

Per board policy 6146.1 - Because graduation from high school provides students with opportunities for postsecondary education and or employment, the Governing Board desires to prepare each student to obtain a diploma of high school graduation. High Graduation represents an important life achievement for the student, family and community. America's Promise Alliance has done extensive work on the importance of high school graduation. Below are several reasons why high school graduation matters:

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- High school graduates are more likely to be employed, make higher taxable income, and aid in job generation.
- High school graduates earn a national average of \$8,000 more annually compared to high school dropouts.
- High school graduates are less likely to engage in criminal behavior or require social services.
- High school graduates have better health and longer life expectancy.
- High school graduates are more likely to vote. During the 2012 presidential election, 4 percent of people who left high school without graduating voted compared to 24 percent of youth with only a high school diploma and 37 percent with a college degree. [28]
- High school graduates contribute to America's national security because students that leave high school without a diploma are not qualified to serve in the military.
- The nation's economy depends on skilled labor. Business leaders report difficulty in finding enough qualified employees with the skills, training and education to meet their companies' needs.

The important takeaway is that high school graduation matters in multiple ways. High school graduates have a much higher chance of achieving their personal dreams than high school drop outs. The recommendations of the task force are grounded in this research and understanding and are driven by the district's Equity, Access, and Social Justice guiding principle which calls for all students to have an equal opportunity to graduate with the greatest number of postsecondary choices from the widest array of options

III. Budget:

The fiscal office has developed a preliminary set of recommendation cost impacts. These are attached for your review

IV. Goals, Objectives and Measures:

Improving graduation rate initiatives are outlined in the district's LCAP and includes items such as adding counselors at the secondary level, a California College Guidance Initiative pilot and College Readiness Block grant initiatives.

The taskforce recommendations are expected to impact the district's accountability elements including Graduation and A-G completion. Key measurable outcomes will include the number of students who on-track for graduation and a-g completion, the number of students who move from either off-track or subject borderline to ontrack to graduation and the overall number of students who graduate and/or graduate having completed the a-g course taking pattern. A long-run measure of the graduation taskforce work will be those students who graduate college and career ready and with a more rigorous a-g profile.

V. Major Initiatives:

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It is important to note that several initiatives are underway with district teams including principals, counselors, registrars and Serna center staff. These initiatives focus on a range of activities including graduation support (e.g. supporting students to get back on track to graduate), college exposure (e.g. targeted UC Merced homecoming trip) and additional efforts to encourage students to see the value of high school graduation. Additional activities will be identified as a part of the Graduation Task Force follow up.

The committee members utilized the framework from the research of Dr. Russel Rumburger as outlined in his seminal work, *Dropping Out: Why Students Drop Out of High School and What Can Be Done About It* and the "U.S. Department of Education, Institute of Education Sciences panel that produced the *Dropout Prevention Practice Guide* (2008 and 2017). The committee organized into three groups which focused on 6 critical areas outlined in this research literature namely:

- Academics and Low Aspirations
- Attendance and Mobility
- Misbehavior and Retention

Based on the fall work, the graduation taskforce decided to take an at-risk student approach with the spring recommendations. The spring recommendations build on the fall process with a strategic focus on African-American, Student with Disabilities, Foster Youth and English Learner student focus.

Key draft graduation taskforce recommendation themes include:

- Build consistent structures and routines
- Create monitoring systems
- Implement systems approach with a focus on continuously assessing what works and what does not (e.g. fidelity of implementation, student achievement outcomes)
- Foster a shared responsibility for student outcomes
- Align professional learning for adults designed to accelerate all student learning and achievement with appropriate accountability indicators and sufficient support to achieve established targets
- Build conditions of success for existing practices (e.g. Positive Behavior Interventions and Supports, Restorative Practices, Standards Implementation, Parent Teacher Home Visit Project)

VI. Results:

It is important to note that the Sacramento City Unified school district graduation rate trend data has remained inconsistent year over year and there are significant subgroup gaps. While it is important to focus on the long-term aspiration of graduating all students college and career ready, it is critical to "see" the current reality. The chart below provides an overview of the

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district and subgroup graduation trends. The key takeaway is that the district has an important opportunity to accelerate graduation results for almost every subgroup.

| School | | Hispanic | Asian | African | White | English | Special |
|-----------|----------|----------|-------|----------|-------|---------|-----------|
| Year | District | | | American | | Learner | Education |
| 2015-2016 | 81.4% | 77.8% | 91.1% | 72.3% | 85.6% | 73.8% | 57.3% |
| 2014-2015 | 80.3% | 76.9% | 89.5% | 69.0% | 82.3% | 72.9% | 57.5% |
| 2013-2014 | 85.0% | 82.1% | 90.8% | 73.3% | 90.8% | 77.7% | 66.5% |
| 2012-2013 | 85.3% | 83.1% | 90.3% | 76.2% | 89.1% | 78.3% | 70.0% |
| 2011-2012 | 79.9% | 75.2% | 89.3% | 70.4% | 79.3% | 75.4% | 63.4% |

VII. Lessons Learned/Next Steps:

An important consideration is the sustainability plan for the graduation taskforce. While the taskforce will formally report its final set of recommendations at the June 7th board meeting, there will be opportunities to continue to engage with taskforce members during the implementation process. Also, the taskforce used its final meeting to share the draft spring recommendations with the LCAP PAC as a way to ensure that the most viable recommendations are potentially included in the LCAP going forward.

| Preliminary Graduation Taskforce Budget Impact | | Budget Amounts | | Existing or Incremental (New) | Notes: | |
|--|---|----------------|--------------|----------------------------------|---|--|
| | Implement Grade Level Readiness Criteria to address Pipeline challenges (district wide practices) | \$ | 771,500.00 | Incremental (New) | Director III, Guidance and Counseling; 2.0 fte Coordinators, Research and Data; UC Merced Agreement | |
| | Multi-Tiered System of Support (MTSS) | \$ | 1,700,000.00 | Existing | Attendance Grant | |
| | Early Identification and Intervention System - Explorations/Early Implementation | | | | | |
| | Targeted Student Population support - Students with Disabilities, African American, etc. | | | | | |
| | o Attendance | | | | | |
| | Attendance Grant - 3 year grant 2019-2020 - \$1.2 M | | | | | |
| | o Behavior \$\$ | | | | | |
| | PB&S, Restorative - Re-start journey, Social Emotional Learning | \$ | 953,800.00 | Existing | Equity and SEL Departments (Doug/Mai Xi Lee) | |
| | American Legion Counselor .4 FTE and Social Worker | \$ | 200,800.00 | Incremental (New) | Supplemental Counselor and Social Worker | |
| | Academic/Course Performance \$\$\$ | | | | | |
| | Master Scheduling Supervision (e.g. "educational course content", no TAs, Office A | ۰ \$ | 168,000.00 | Incremental (New) | New Director I, Master Scheduling | |
| | Expanded Learning Summer Program (\$3 million) | \$ | 3,000,000.00 | Incremental (New) | Opt Out Summer School | |
| | Special Education Inclusion Program | \$ | 1,619,800.00 | Incremental | Inclusive Practices @ 6 schools (added teachers) | |
| | Professional Learning Supports (e.g. implicit bias) | \$ | 950,000.00 | Existing | Induction Program | |
| | Training Specialist | \$ | 2,928,100.00 | Existing | 23.5 FTE Training Specialist (Central, Caleb Greenwood, Ethel Phillips, OakRidge | |
| | Credit Recovery Focus | \$ | 414,000.00 | Incremental | Accelerate Education/Credit Recovery at schools (R0019) | |
| | New coordinator (began 4/18) in Multilingual Literacy | \$ | 169,400.00 | Incremental (New) | New Multilingual Coordinator | |
| | Performance and Targeted Action Index | | | | | |
| | o Graduation Element | | | | | |
| | o A-G Element | | | | | |
| | Special Education Elements | | | | | |
| | | | | | | |

Total \$ 12,875,400.00

College Going Culture