

# SACRAMENTO CITY UNIFIED SCHOOL DISTRICT BOARD OF EDUCATION

Agenda Item# 11.2

Meeting Date: June 8, 2023	
<u>Subject</u> : Revision to Board Policies 0420, 0420.1, 0420.2, 0420.3 (Charter School Authorization, Oversight, Renewal, Revocation).	
App Con Con Action	rmation Item Only roval on Consent Agenda ference (for discussion only) ference/First Reading ference/Action on

**<u>Division</u>**: Deputy Superintendent's Office

<u>Recommendation</u>: Approve revised administrative regulation AR 0420.4 (Charter School Authorization), revised board policy BP 0420.1 (Charter School Authorization), revised board policy BP 0420.41 (Charter School Oversight), revised board policy BP 0420.42 (Charter School Renewal), and revised board policy BP 0420.43 (Charter School Revocation).

**Background/Rationale:** California Assembly Bill 1505 was signed into law in 2019. It significantly updated legal standards for charter oversight in the state. To date, SCUSD has not adopted revised board policies or administrative regulations consistent with this legal standard. These revised board policies are based on models from the California School Board Association (CSBA). Similar policies are in place in many surrounding districts and counties.

**<u>Financial Considerations</u>**: There are no financial impacts.

**LCAP Goal(s):** Goal 8: Basic Services and Districtwide Operations/Supports

#### **Documents Attached:**

- 1. Executive Summary
- 2. Administrative Regulation 0420.4 (clean)
- 3. Administrative Regulation 0420.4 (redline)
- 4. Board Policy 0420.4 Charter Authorization (clean)
- 5. Board Policy 0420.4 Charter Authorization (redline)
- 6. Board Policy 0420.41 Charter Oversight (clean)
- 7. Board Policy 0420.41 Charter Oversight (redline)
- 8. Board Policy 0420.42 Charter Renewal (clean)
- 9. Board Policy 0420.42 Charter Renewal (redline)
- 10. Board Policy 0420.43 Charter Revocation (clean)
- 11. Board Policy 0420.43 Charter Revocation (redline)

Estimated Time of Presentation: 3 minutes

Submitted by: Lisa Allen, Deputy Superintendent

Amanda Goldman, Director II, Innovative Schools

Approved by: Jorge Aguilar, Superintendent

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#### **Board of Education Executive Summary**

#### **Deputy Superintendent's Office**

Revision to Board Policies 0420.4, 0420.41, 0420.42, 0420.43 (Charter School Authorization, Oversight, Renewal, Revocation). June 8, 2023



#### I. OVERVIEW / HISTORY

In 2019, California Assembly Bill (AB) 1505 was signed into law. This law significantly updated the legal standards for charter school authorization, oversight, renewal, and revocation in the state of California. SCUSD board policies and administrative regulations have not yet been updated to reflect these changes to law and practice.

In creating these revised policies, the previous Director of Innovative Schools (Jesse Ramos), started with the model policies drafted by the California School Board Association (CSBA). These policies were circulated and reviewed by SCUSD cabinet, SCUSD legal counsel, and stakeholders from the charter schools' community. Upon taking office in March, the current Director of Innovative Schools (Amanda Goldman) reviewed the policies and compared them with similar policies from surrounding districts and policies. The policies being submitted today are consistent with policies from San Juan Unified School District, Elk Grove Unified School District, Alameda County Office of Education, and Oakland Unified School District.

#### II. DRIVING GOVERNANCE

Compliance with California State Assembly Bill 1505

#### III. BUDGET

There is no financial impact.

#### IV. GOALS, OBJECTIVES, AND MEASURES

The goal is to adopt board policies and administrative regulations aligned with state law to ensure the ability to provide strong, consistent oversight of SCUSD's authorized charter schools.

#### V. MAJOR INITIATIVES

Keeping SCUSD up to date and compliant with state law.

#### VI. RESULTS

Approval and implementation of AR 0420.4, BP 0420.4, BP 0420.41, BP 0420.42, and BP 0420.43.

#### VII. LESSONS LEARNED / NEXT STEPS

Once our SCUSD's board policies are up to date with legal requirements, the Director of Innovative schools will update staff and board members on charter renewal and oversight status.

## **Sacramento City USD**

### **Administrative Regulation**

**Charter School Authorization** 

AR 0420.4

Philosophy, Goals, Objectives and Comprehensive Plans

**Petition Signatures** 

A petition for the establishment of a start-up charter school must be signed by either of the following: (Education Code 47605)

- 1. A number of parents/guardians equivalent to at least one-half of the number of students that the charter school estimates will enroll in the school for its first year of operation
- 2. A number of teachers equivalent to at least one-half of the total number of teachers that the charter school estimates will be employed at the school during its first year of operation

A petition that proposes to convert an existing public school to a charter school must be signed by at least 50 percent of the permanent status teachers currently employed at the school. (Education Code 47605)

(cf. 4116 - Probationary/Permanent Status)

Any petition circulated to collect signatures shall include a prominent statement explaining that a parent/guardian's signature means that the parent/guardian is meaningfully interested in having their child attend the charter school, or a teacher's signature means that the teacher is meaningfully interested in teaching at the charter school. (Education Code 47605)

Staff Advisory Committee

The Superintendent or designee may establish a staff advisory committee to evaluate the completeness of a charter petition based on the requirements in Education Code 47605 and to identify any concerns that should be addressed by the petitioners.

(cf. 2230 - Representative and Deliberative Groups)

Components of Charter Petition

All charter petitions shall comply with the applicable requirements of Education Code 47605, other state and federal laws, and district policies.

The charter petition shall include affirmations that the charter school will be nonsectarian in its programs, admission policies, employment practices, and operations; will not charge tuition; and will not discriminate against a student on the basis of characteristics listed in Education Code

- 220. The petition shall also contain reasonably comprehensive descriptions of: (Education Code 47605)
- 1. The educational program of the proposed school, designed, among other things, to identify those whom the school is attempting to educate, what it means to be an "educated person" in the 21st century, and how learning best occurs. The goals identified in that program shall include the objective of enabling students to become self-motivated, competent, and lifelong learners.

The petition shall include a description of the charter school's annual goals for all students and for each numerically significant subgroup of students identified pursuant to Education Code 52052, including ethnic subgroups, socioeconomically disadvantaged students, English learners, students with disabilities, foster youth, and homeless students. These goals shall be aligned with the state priorities listed in Education Code 52060 that apply to the grade levels served. The petition also shall describe specific annual actions to achieve those goals. The petition may identify additional priorities established for the proposed school, goals aligned with those priorities, and specific annual actions to achieve those goals.

(cf. 0420.41 - Charter School Oversight) (cf. 0460 - Local Control and Accountability Plan)

If the proposed charter school will serve high school students, the petition shall describe the manner in which the school will inform parents/guardians about the transferability of courses to other public high schools and the eligibility of courses to meet college entrance requirements. Courses offered by the charter school that are accredited by the Western Association of Schools and Colleges may be considered transferable, and courses approved by the University of California or the California State University as creditable under the "a-g" admissions criteria may be considered to meet college entrance requirements.

- 2. The measurable student outcomes identified for use by the charter school. Student outcomes means the extent to which all students of the school demonstrate that they have attained the skills, knowledge, and attitudes specified as goals in the school's educational program, including outcomes that address increases in student academic achievement both school wide and for each numerically significant subgroup of students served by the charter school. The student outcomes shall align with the state priorities identified in Education Code 52060 that apply for the grade levels served by the charter school.
- 3. The method by which student progress in meeting the identified student outcomes is to be measured. To the extent practicable, the method for measuring student outcomes for state priorities shall be consistent with the way information is reported on a school accountability report card.

(cf. 0510 - School Accountability Report Card)

4. The governance structure of the charter school, including, but not limited to, the process to be followed by the school to ensure parent/guardian involvement.

- 5. The qualifications to be met by individuals to be employed by the charter school.
- 6. The procedures that the charter school will follow to ensure the health and safety of students and staff, including the following requirements:
- a. Each charter school employee shall furnish the school with a criminal record summary as described in Education Code 44237.
- b. The charter school shall develop a school safety plan which includes the topics listed in Education Code 32282(a)(2)(A)-(J).
- c. That the charter school's safety plan shall be reviewed and updated by March 1 each year.
- 7. The means by which the charter school will achieve a balance of racial and ethnic students, special education students, and English learner students, including redesignated fluent English proficient students, which is reflective of the general population residing within the district's territorial jurisdiction.
- 8. The charter school's student admission policy. The petition shall, in accordance with Education Code 47605(e), specify procedures for determining enrollment when the number of applicants exceeds the school's capacity, including requirements for the use of a public random drawing, admission preferences, and priority order of preferences as required by law and subject to Governing Board approval.
- 9. The manner in which annual, independent financial audits shall be conducted, which shall employ generally accepted accounting principles, and the manner in which audit exceptions and deficiencies shall be resolved to the Board's satisfaction.
- 10. The procedures by which students can be suspended or expelled for disciplinary reasons or otherwise involuntarily removed for any reason, including an explanation of how the charter school will comply with federal and state constitutional procedural and substantive due process requirements as specified in Education Code 47605 and a statement that the suspension procedures will include requirements pertaining to the provision of homework assignments to suspended students as specified in Education Code 47606.2.

Such procedures shall also include processes by which the charter school will notify the superintendent of a district, and by which the charter school may be notified by the superintendent of a district, when a student or former student of the charter school is expelled or subject to any of the circumstances specified in Education Code 47605(e)(3).

- 11. The manner by which staff members of the charter school will be covered by the State Teachers' Retirement System, the Public Employees' Retirement System, or federal social security.
- 12. The public school attendance alternatives for students residing within the district who

choose to not attend the charter school.

- 13. A description of the rights of any district employee upon leaving district employment to work in the charter school and of any rights of return to the district after employment at the charter school.
- 14. The procedures to be followed by the charter school and the Board to resolve disputes relating to charter provisions.
- 15. A declaration as to whether or not the charter school will be deemed the exclusive public school employer of the school's employees for purposes of collective bargaining under Government Code 3540-3549.3.
- 16. Consistent with 5 CCR 11962, the procedures to be used if the charter school closes, including, but not limited to:
- a. Designation of a responsible entity to conduct closure-related activities
- b. Notification to parents/guardians, the Board, the county office of education, the special education local plan area in which the charter school participates, the retirement systems in which the school's employees participate, and the California Department of Education, providing at least the following information:
- (1) The effective date of the closure
- (2) The name(s) and contact information of the person(s) to whom reasonable inquiries may be made regarding the closure
- (3) The students' districts of residence
- (4) The manner in which parents/guardians may obtain copies of student records, including specific information on completed courses and credits that meet graduation requirements
- c. Provision of a list of students at each grade level, the classes they have completed, and their districts of residence to the responsible entity designated in accordance with item #16a above
- d. Transfer and maintenance of all student records, all state assessment results, and any special education records to the custody of the responsible entity designated in accordance with item #16a above, except for records and/or assessment results that the charter may require to be transferred to a different entity
- e. Transfer and maintenance of personnel records in accordance with applicable law
- f. Completion of an independent final audit within six months after the closure of the charter school that includes an accounting of all financial assets and liabilities pursuant to 5 CCR

11962 and an assessment of the disposition of any restricted funds received by or due to the school

- g. Disposal of any net assets remaining after all liabilities of the charter school have been paid or otherwise addressed pursuant to 5 CCR 11962
- h. Completion and filing of any annual reports required pursuant to Education Code 47604.33
- i. Identification of funding for the activities identified in item #16a-h above

Charter school petitioners shall provide information to the Board regarding the proposed operation and potential effects of the school, including, but not limited to: (Education Code 47605)

1. The facilities to be used by the charter school, including where the school intends to locate

(cf. 7160 - Charter School Facilities)

- 2. The manner in which administrative services of the charter school are to be provided
- 3. Potential civil liability effects, if any, upon the charter school and district
- 4. Financial statements that include a proposed first-year operational budget, including start-up costs and cash-flow and financial projections for the first three years of operation
- 5. If the charter school is to be operated by or as a nonprofit public benefit corporation, the names and relevant qualifications of all persons whom the petitioner nominates to serve on the governing body of the charter school

#### Location of Charter School

Unless otherwise exempted by law, the charter petition shall identify a single charter school that will operate within the geographic boundaries of the district. A charter school may propose to operate at multiple sites within the district as long as each location is identified in the petition. (Education Code 47605, 47605.1)

A charter school may establish a resource center, meeting space, or other satellite facility within the jurisdiction of the school district where the charter school is physically located if both of the following conditions are met: (Education Code 47605.1)

- 1. The facility is used exclusively for the educational support of students who are enrolled in nonclassroom-based independent study of the charter school.
- 2. The charter school provides its primary educational services in, and a majority of the

students it serves are residents of, the county in which the school is authorized.

(6162.5 - Student Assessment)

#### Proposition 39 Facilities Requests

- (A) In processing requests for facilities submitted by charter schools pursuant to Proposition 39, the district will adhere to Education Code 47614 (Proposition 39) and applicable regulations adopted thereunder, as such are amended from time to time.
- (B) Each charter school must report actual ADA to the district every time that the charter school reports ADA for Proposition 39 apportionment purposes. The reports must include indistrict and total ADA and in-district and total classroom-based ADA. The charter school must maintain records documenting the data contained in the reports. These records shall be available upon request by the district.

#### Amendments to Charter Schools Act

In the event the Charter Schools Act or other applicable laws are amended or interpreted by appellate court decision binding on the district after the effective date of this Administrative Regulation so that this regulation is inconsistent with such applicable law, this regulation shall be deemed amended to accord with such amendment(s) or appellate decision(s).

Regulation SACRAMENTO CITY UNIFIED SCHOOL DISTRICT

approved: November 17, 2003 Sacramento, California

revised: September 12, 2008 revised: August 20, 2015 revised: May 4, 2023

## **Sacramento City USD**

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(6162.5 - Student Assessment)

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- (B) Each charter school must report actual ADA to the district every time that the charter school reports ADA for apportionment Proposition 39 apportionment purposes. The reports must include in-district and total ADA and in-district and total classroom-based ADA. The charter school must maintain records documenting the data contained in the reports. These records shall be available upon request by the district.

#### V. Charter Revisions

- (A) Material revisions to a charter may be made only with the approval of the Board. Material revision shall be governed by the standards and criteria that apply to new charter petitions as setforth in Education Code 47605 and shall include, but not be limited to, a reasonably comprehensive description of any new requirement of charter schools enacted into law or this Administrative Regulation after the charter was originally granted or last renewed.
- (B) If, after receiving approval of its petition, a charter school proposes to establish operations at one or more additional sites within the district's boundaries, the charter school shall request a material revision to its charter and shall notify the Board of those proposed additional locations. The Board shall consider approval of the additional locations at an open meeting.

#### VI. Charter Renewals

- (A) A charter school seeking renewal of its charter shall submit a written request to the Board at least 120 days before the term of the charter is due to expire, but no earlier than September 1—before the term of the charter is set to expire. Upon receipt of notice that a charter school wants-to renew its charter and at least 90 days before the expiration date of the charter, the Board shall—conduct a public hearing to receive input on whether or not to extend the charter. At least 30—days before the expiration date, the Board shall either grant or deny the request for renewal.
- (B) Charter renewals shall be governed by the standards and criteria that apply to new charter petitions as set forth in Education Code section 47605 and the district Administrative Regulation governing Charter Schools. Petition for renewal shall include, but not be limited to, a reasonably comprehensive description of any new requirement of charter schools enacted into law or District Administrative Regulation after the charter was originally granted or last renewed.
- (C) Charter schools must submit written information to the district regarding the charter school's compliance with all of the required elements prescribed by Education Code 47605 and

47607. Renewal shall be subject to the school's ability to demonstrate that it meets at least one of the criteria specified in section 47607(b) and has made—reasonable progress toward the goals—specified in its charter, including but not limited to: evidence of student achievement and other—student outcomes; compliance with legal requirements; fiscal management; parent/guardian,—student and staff satisfaction with the program; and the ability of the school's governance—structure to provide access and accountability to the public. The Board shall consider pupil—academic achievement as the most important factor to determining whether to grant a charter—renewal.—The Board may require that the school amend its charter to address any new issues—before granting renewal.

#### VII. Charter School Monitoring

- (A) As required by law, the district has oversight responsibilities over each charter school that has been approved for operation by the Board.
- (B) A charter school shall promptly respond to all reasonable inquiries, including but not limited to, inquiries regarding its financial records, staff qualifications, student progress towards charter school goals and objectives, student progress on state mandated assessments, school-safety and compliance with No Child Left Behind requirements, compliance with and implementation of federal and state laws regarding health and safety, and complaints (as set forth in section VII(G) below). In most cases, an initial response shall be made within five business days of the inquiry, and depending on the nature of the inquiry, a complete response shall be made within a reasonable period of time thereafter.
- (C) Each charter school shall annually prepare and submit the following reports to the district and the Sacramento County Office of Education:
- (1) On or before July 1, a preliminary budget. For a charter school in its first year of operation, the information submitted pursuant to subdivision (g) of Section 47605 satisfies this requirement. Preliminary budgets shall reflect appropriate financial reserves. Charter schools with a projected ADA of 300 or less shall maintain a monetary reserve in a restricted account equal to 5% of the charter school's total expenditures and other financing uses or \$55,000, whichever is greater.
- (2) On or before December 15, an interim financial report. The report shall reflect changes through October 31. With this report, the governing board of the charter school shall comply with Education Code 42131 and certify, in writing, whether the charter school is able to meet its financial obligations for the remainder of the fiscal year and, based on current forecasts, for the subsequent fiscal year.
- (3) On or before March 15, a second interim financial report. This report shall reflect changes through January 31. With this report, the governing board of the charter school shall comply with Education Code 42131 and certify, in writing, whether the charter school is able to meet its financial obligations for the remainder of the fiscal year and, based on current forecasts, for the subsequent fiscal year.

- (4) On or before September 15, a final unaudited report for the preceding fiscal year.
- (5) On or before December 15, an annual independent, financial audit report for the preceding fiscal year.
- (6) In order to monitor the fiscal condition of each charter school, the district may at any time require that a charter school provide back-up data or information with regard to any of above reports. The district may also, on a case by case basis, require that a charter school make financial reports more frequently (such as further interim reports or monthly reports).
- (7) By June 30 each year the district will prepare and mail to each charter school its annual certification form. Each charter school shall complete the district's annual certification by August 1 each year or, if the certification is mailed after June 30, within thirty calendar days of the district's mailing of the annual certification form. Such annual certification form is attached as Appendix A.
- (D) The principal or other officer of each charter school shall on at least an annual basis (and-more often if requested by the district) provide to the district a declaration that, to the best of the officer's knowledge after due diligence and reasonable inquiry and under penalty of perjury, sets-forth the number of employee criminal background—checks performed by the charter school-during the prior year and states whether any employees with a criminal record were hired by the charter school during the year and if so, the circumstances. This declaration may be included with the charter school's annual certification to the district. If the district determines that any charter school may have hired an employee under circumstances that are contrary to applicable law or the interests of student safety, the district shall have the right to investigate and review the matter. (See Education Code 47605 (b)(5)(F), 44237, 47604.3 and 47604.32.)
- (E) The principal or other officer of each charter school shall on at least an annual basis (and more often if requested by the district) provide to the district a report regarding all staff training carried out over the course of the year on sexual harassment prevention, the mandated reporter requirements of the Child Abuse and Neglect Reporting Act, antidiscrimination laws applicable to charter schools, and the uniform complaint procedure (UCP). Included with such report shall be a list of staff attending such training (such as a sign-in sheet). This report may be included with the charter school's annual certification to the district. Records of all such training, including sign-in sheets, shall be maintained by the charter school for a minimum of three years and shall be available for inspection by the district upon request.
- (F) Upon the hiring of any teacher, each charter school shall provide a copy of that teacher's eredentials documentation to the district. Each charter school shall also maintain on file a copy of the credentials of each of its teachers, including the Commission on Teacher Credentialing certificate, permit or other document equivalent to that which a teacher in other public schools—would be required to hold. These documents are subject to periodic inspection by the district and may be inspected without prior notice during any visit to the charter school by the district. (See Education Code 47605 (1), 47604.3, and 47604.32.)
- (G) Each charter school must timely (as defined below) notify the district in writing, directed

to the attention of the Superintendent, of any complaints received from parents, students or staff-under the uniform complaint procedure (UCP), any complaints filed with the Department of Fair-Employment and Housing (DFEH), complaints filed with the Equal Employment Opportunity-Commission (EEOC), or other complaints received by the charter school or filed with the charter school or another public agency pursuant to state or federal law, including any legal action filed against the charter school, its officers, or employees in their official capacity at the charter school. Timely notification shall occur no later than thirty (30) calendar days following the charter school's receipt of such a complaint or service of legal process. Upon notification to the district of any such complaint, the charter school shall respond to all reasonable inquiries by the district (see Education Code 47604).

(H) Each charter school must timely notify the district of any changes in the leadership of the charter school and, if applicable, the nonprofit corporation that operates the charter school. Significant changes in leadership include the election or appointment of a new governing board member or members and the employment of a new principal or head of school or a new chief executive officer of the organization that operates the charter school.

Timely notification of such changes shall occur no later than 30 calendar days following such change.

- (I) Each charter school must timely notify the district of any amendments to charter school-policies and procedures (however described, including without limitation regulations, handbooks or guidelines) and, if applicable, bylaws or articles of incorporation for the nonprofit that operates the charter school. Timely notification of such amendments shall occur no later than 30-calendar days following adoption or implementation of such amendment.
- (J) All information and any notices to be provided by a charter school under this Administrative Regulation, including without limitation this section VII, shall be mailed to the attention of the district's Superintendent at the Serna Center, 5735 47th Avenue, Sacramento, CA 95824.

#### **IX.** Charter Revocations

Approval or renewal of a charter petition does not constitute a contract between the district and the charter school, and the district retains at all times the power to revoke a charter petition in accordance with the terms of the Charter Schools Act (as amended from time to time). Notwithstanding any language to the contrary in a charter petition, the district is not obligated to follow the dispute resolution procedures of a charter prior to revoking that charter, and any language to the contrary in any charter petition is null and void and not binding on the district.

(cf. 9320 - Meetings and Notices) (cf. 9322 - Agenda/Meeting Materials) (cf. 9323 - Meeting Conduct)

Amendments to Charter Schools Act

In the event the Charter Schools Act or other applicable laws are amended or interpreted by appellate court decision binding on the district after the effective date of this Administrative Regulation so that this regulation is inconsistent with such applicable law, this regulation shall be deemed amended to accord with such amendment(s) or appellate decision(s).

Regulation SACRAMENTO CITY UNIFIED SCHOOL DISTRICT

approved: November 17, 2003 Sacramento, California

revised: September 12, 2008 revised: August 20, 2015 revised: May 4, 2023

## Sacramento City USD Board Policy

**Charter School Authorization** 

BP 0420.4

#### Philosophy, Goals, Objectives and Comprehensive Plans

One or more persons may submit a petition to the Board for a charter school to be established within the district or for the conversion of an existing district school to a charter school. (Education Code 47605)

Any petition for a charter school shall include all components, signatures, and statements required by law, as specified in the accompanying administrative regulation. (Education Code 47605, 47611.5.)

The Superintendent or designee shall consult with legal counsel, as appropriate, regarding compliance of the charter petition with legal requirements.

At the request of the charter school OR upon mutual consent by the charter school and district staff, The Superintendent or designee may provide technical assistance to charter school petitioners prior to submission of a charter petition in order to ensure the petition's compliance with legal requirements. As needed, the Superintendent or designee may also meet with the petitioners to establish workable plans for contracted services which the district may provide to the proposed charter school.

The Board shall not require any district student to attend the charter school, nor shall it require any district employee to work at the charter school. (Education Code 47605)

#### Timelines for Board Action

Within 60 days of receiving a charter petition, the Board shall hold a public hearing on the charter provisions, at which time the Board shall consider the level of support for the petition by teachers employed by the district, other district employees, and parents/guardians. A petition is deemed received on the day the petitioner submits a petition to the district office, along with a signed certification that the petitioner deems the petition to be complete. (Education Code 47605)

The Board shall either grant or deny the petition at a public hearing held within 90 days of receiving the petition. This date may be extended by an additional 30 days with the consent of both the petitioner and the Board. (Education Code 47605)

(cf. 9320 - Meetings and Notices)

At least 15 days before the public hearing at which the Board will grant or deny the charter, the district shall publish all staff recommendations regarding the petition, including any

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recommended findings and, if applicable, certification from the County Superintendent of Schools regarding the potential fiscal impact of the charter school on the district. During the public hearing, the petitioners shall have equal time and procedures to present evidence and testimony in response to the staff recommendations and findings. (Education Code 47605)

The Superintendent or designee shall maintain accurate records, in relation to each charter petition, of documents submitted, the Board's proceedings, and the findings upon which the Board's decision is made.

#### Approval of Petition

In determining whether to grant or deny a charter, the Board shall carefully review the proposed charter and any supplementary information, consider public and staff input, and determine whether the charter petition adequately addresses all the provisions required by law. The Board shall not deny a charter school petition unless specific written factual findings are made pursuant to law and administrative regulation. (Education Code 47605)

Prior to authorizing any charter, the Board shall verify that the charter includes adequate processes and measures for monitoring and holding the school accountable for fulfilling the terms of its charter and complying with all applicable laws, including Education Code 47604.1. Such processes and measures shall include, but are not limited to, fiscal accountability systems, multiple measures for evaluating the educational program, inspection and observations of any part of the charter school, and regular reports to the Board.

(cf. 0420.41 - Charter School Oversight)

The approval or denial of a charter petition shall not be controlled by collective bargaining agreements nor subject to review or regulation by the Public Employment Relations Board. (Education Code 47611.5)

The Board may approve one or more memoranda of understanding to clarify the financial and operational agreements between the district and the charter school. Any such memorandum of understanding shall be annually reviewed by the Board and charter school governing body and amended as necessary.

The Board may initially grant a charter for a specified term not to exceed five years. (Education Code 47607)

(cf. 0420.42 - Charter School Renewal) (cf. 0420.43 - Charter School Revocation)

When a petition is approved by the Board, it shall be the responsibility of the petitioners to provide written notice of the Board's approval and a copy of the charter to the County Superintendent of Schools, the CDE, and the State Board of Education (SBE). (Education Code 47605)

#### Denial of Petition

The Board shall deny any charter petition that proposes to:

- 1. Operate a charter school as or by a for-profit corporation, a for-profit educational management organization, or a for-profit charter management organization\_(Education Code 47604)
- 2. Convert a private school to a charter school (Education Code 47602)
- 3. Serve students in a grade level that is not served by the district, unless the petition proposes to serve students in all the grade levels served by the district (Education Code 47605)

Regarding all other charter petitions, the Board shall deny a petition only if the Board makes written factual findings specific to the petition that one or more of the following conditions exist: (Education Code 47605; 5 CCR 11967.5.1)

- 1. The charter school presents an unsound educational program for the students to be enrolled in the charter school.
- 2. The petitioners are demonstrably unlikely to successfully implement the program set forth in the petition.
- 3. The petition does not contain the number of signatures required.
- 4. The petition does not contain a clear, unequivocal statement described in Education Code 47605(e), including that the charter school will be nonsectarian and that the school shall not charge tuition or discriminate against any student based on the characteristics specified in Education Code 220.
- 5. The petition does not contain reasonably comprehensive descriptions of the charter provisions in Education Code 47605(c).
- 6. The petition does not contain a declaration as to whether or not the charter school shall be deemed the exclusive public employer of the school's employees for purposes of collective bargaining pursuant to Government Code 3540-3549.3.
- 7. The charter school is demonstrably unlikely to serve the interests of the entire community in which the school is proposing to locate. Analysis of this finding shall include consideration of the fiscal impact of the proposed charter school. A written factual finding shall detail specific facts and circumstances regarding:
- a. The extent to which the proposed charter school would substantially undermine existing services, academic offerings, or programmatic offerings
- b. Whether the proposed charter school would duplicate a program currently offered within

the district, when the existing program has sufficient capacity for the students proposed to be served within reasonable proximity to where the charter school intends to locate

8. The district is not positioned to absorb the fiscal impact of the proposed charter school. The district meets this criterion if it has a negative interim certification pursuant to Education Code 42131, has a qualified interim certification and the County Superintendent certifies that approving the charter school would result in the district having a negative interim certification, or is under state receivership. Charter schools proposed in a school district satisfying one of these conditions shall be subject to a rebuttable presumption of denial.

The Board shall not deny a petition based on the actual or potential costs of serving students with exceptional needs as defined by Education Code 56026, nor shall it deny a petition solely because the charter school might enroll students with disabilities who reside outside the special education local plan area in which the district participates. (Education Code 47605.7, 47647)

(cf. 0430 - Comprehensive Local Plan for Special Education)

#### Appeals

If the Board denies a petition, the petitioner may choose to submit the petition to the County Board of Education and, if then denied by the County Board, to SBE. (Education Code 47605)

At the request of the petitioner, the Board shall prepare the documentary record, including a transcript of the public hearing at which the Board denied the charter, no later than 10 business days after the petitioner makes the request. (Education Code 47605)

Within 30 days of receipt of an appeal submitted to SBE, the Board may submit a written opposition to SBE detailing, with specific citations to the documentary record, how the Board did not abuse its discretion in denying the petition. (Education Code 47605)

If either the County Board or SBE remands the petition to the Board because the petition on appeal contains new or different material terms, the Board shall reconsider the petition and grant or deny the petition within 30 days. (Education Code 47605)

Legal Reference:

**EDUCATION CODE** 

200 Equal rights and opportunities in state educational institutions

220 Nondiscrimination

1240 Duties of County Superintendent

17078.52-17078.66 Charter schools facility funding; state bond proceeds

17280-17317 Field Act

17365-17374 Field Act, fitness for occupancy

3228<u>0-32289.5</u> Comprehensive safety plan

33126 School Accountability Report Card

41365 Charter school revolving loan fund

42131 Interim certification

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44237 Criminal record summary
44830.1 Certificated employees, conviction of a violent or serious felony
45122.1 Classified employees, conviction of a violent or serious felony
46201 Instructional minutes
47600-476<u>63</u> Charter Schools Act of 1992
47640-47647 Special education funding for charter schools
47650-47655 Funding of charter schools
49011 Student fees
51744-51749.6 Independent study
52052 Accountability: numerically significant student subgroups
52060-52077 Local control and accountability plan
56026 Special education
56145-56146 Special education services in charter schools
CORPORATIONS CODE
5110-6910 Nonprofit public benefit corporations
GOVERNMENT CODE
1090-1099 Prohibitions applicable to specified officers
3540-3549.3 Educational Employment Relations Act
6250-6276.50 California Public Records Act
54950-54963 Ralph M. Brown Act
81000-91014 Political Reform Act of 1974
CODE OF REGULATIONS, TITLE 5
11700-11705 Independent study
11960-11969.11 Charter schools
UNITED STATES CODE, TITLE 20
7221-7221j Charter schools
COURT DECISIONS
Ridgecrest Charter School v. Sierra Sands Unified School District, (2005) 130 Cal. App. 4th 986
ATTORNEY GENERAL OPINIONS
101 Ops.Cal.Atty.Gen. 92 (2018)
89 Ops.Cal.Atty.Gen. 166 (2006)
80 Ops.Cal.Atty.Gen. 52 (1997)
78 Ops.Cal.Atty.Gen. 297 (1995)
Management Resources:
CSBA PUBLICATIONS
Uncharted Waters: Recommendations for Prioritizing Student Achievement and Effective
Governance in California's Charter Schools, September 2018
Charter Schools in Focus, Issue 1: Managing the Petition Review Process, Governance Brief,
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Charter Schools and Board Member Responsibilities, Education Insights Legal Update Webcast,

Dear Colleague Letter: Guidance Regarding the Oversight of Charter Schools Program and

Charter Schools: A Guide for Governance Teams, rev. February 2016

U.S. DEPARTMENT OF EDUCATION PUBLICATIONS

42238.51-42238.52 Funding for charter districts

November 2016

March 2016

Regulatory Requirements, including the Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, August 2016

Charter Schools Program: Title V, Part B of the ESEA, Nonregulatory Guidance, January 2014 Guidance on the Voluntary Use of Race to Achieve Diversity and Avoid Racial Isolation in Elementary and Secondary Schools, December 2011

WEB SITES

CSBA: http://www.csba.org

California Charter Schools Association: http://www.ccsa.org

California Department of Education, Charter Schools: http://www.cde.ca.gov/sp/ch/National Association of Charter School Authorizers: http://qualitycharters.org

U.S. Department of Education: http://ed.gov

#### Policy SACRAMENTO CITY UNIFIED SCHOOL DISTRICT

adopted: November 17, 2003 Sacramento, California

revised: March 1, 2007 revised: May 4, 2023

# Sacramento City USD Board Policy

**Charter School Authorization** 

BP 0420.4

Philosophy, Goals, Objectives and Comprehensive Plans

The Governing Board recognizes that charter schools may assist the district in offering diverse-learning opportunities for students. In considering any petition to establish a charter school-within the district, the Board shall give thoughtful consideration to the potential of the charter-school to provide students with a high-quality education that enables them to achieve to their-fullest potential.

One or more persons may submit a petition to the Board for a charter school to be established within the district or for the conversion of an existing district school to a charter school. (Education Code 47605)

Any petition for a charter school shall include all components, signatures, and statements required by law, as specified in the accompanying administrative regulation. The proposed charter shall be attached to the petition. (Education Code 47605, 47611.5.)

The Superintendent or designee shall consult with legal counsel, as appropriate, regarding compliance of the charter petition with legal requirements.

At the request of the charter school OR Upon mutual consent by the charter school and district staff, The Superintendent or designee may provide technical assistance to charter school petitioners prior to the formal submission of the a charter petition in order to ensure the petition's compliance of the petition with legal requirements. As needed, the Superintendent or designee may also meet with the petitioners to establish workable plans for contracted services which the district may provide to the proposed charter school.

The Board shall not require any district student to attend the charter school nor shall it require any district employee to work at the charter school. (Education Code 47605)

Timelines for Board Action

Within 60 days of receiving a charter petition, the Board shall hold a public hearing on the charter provisions, at which time the Board shall consider the level of support for the petition by teachers employed by the district, other district employees, and parents/guardians. A petition is deemed received on the day the petitioner submits a petition to the district office, along with a signed certification that the petitioner deems the petition to be complete. (Education Code 47605)

The Board shall either grant or deny the petition at a public hearing held within 90 days of receiving the petition. This date may be extended by an additional 30 days with the consent of

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both the petitioner and the Board. The Board shall either grant or deny the petition at a public-hearing held within 90 days of receiving the petition, or within 120 days with the consent of both the petitioner and the Board. (Education Code 47605)

(cf. 9320 - Meetings and Notices)

At least 15 days before the public hearing at which the Board will grant or deny the charter, the district shall publish all staff recommendations regarding the petition, including any recommended findings and, if applicable, certification from the County Superintendent of Schools regarding the potential fiscal impact of the charter school on the district. During the public hearing, the petitioners shall have equal time and opportunity procedures to present evidence and testimony in response to the staff recommendations and findings. (Education Code 47605)

The Superintendent or designee shall maintain accurate records, in relation to each charter petition, of documents submitted, the Board's proceedings, and the findings upon which the Board's decision is made.

#### Approval of Petition

In determining whether to grant or deny a charter, the Board shall carefully review the proposed charter and any supplementary information, consider public and staff input, and determine whether the charter petition adequately addresses all the provisions required by law. The Board shall not deny a charter school petition unless specific written factual findings are made pursuant to law and administrative regulation. A charter petition shall be granted only if the Board is satisfied that doing so is consistent with sound educational practice and the interests of the community in which the school is proposing to locate. In granting charters, the Board shall consider the academic needs of the students the charter school proposes to serve and shall give preference to petitions that demonstrate the capability to provide comprehensive learning experiences for students who are identified by the petitioner as academically low achieving, based on standards established by California Department of Education (CDE). (Education Code 47605)

Prior to authorizing any charter, the Board shall verify that the charter includes adequate processes and measures for monitoring and holding the school accountable for fulfilling the terms of its charter and complying with all applicable laws, including Education Code 47604.1. Such processes and measures shall include, but are not limited to, fiscal accountability systems, multiple measures for evaluating the educational program, inspection and observations of any part of the charter school, and regular reports to the Board.

(cf. 0420.41 - Charter School Oversight)

The approval or denial of a charter petition shall not be controlled by collective bargaining agreements nor subject to review or regulation by the Public Employment Relations Board. (Education Code 47611.5)

The Board may approve one or more memoranda of understanding to clarify the financial and operational agreements between the district and the charter school. Any such memorandum of understanding shall be annually reviewed by the Board and charter school governing body and amended as necessary.

The Board may initially grant a charter for a specified term not to exceed five years. (Education Code 47607)

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(cf. 0420.42 - Charter School Renewal)
(cf. 0420.43 - Charter School Revocation)
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When a petition is approved by the Board, it shall be the responsibility of the petitioners to provide written notice of the Board's approval and a copy of the charter to the County Superintendent of Schools, the CDE, and the State Board of Education (SBE). (Education Code 47605)

Denial of Petition

The Board shall summarily deny any charter petition that proposes to:

- 1. Operate a charter school as or by a for-profit corporation, a for-profit educational management organization, or a for-profit charter management organization\_—(Education Code 47604)
- 2. Convert a private school to a charter school -(Education Code 47602)
- 3. Serve students in a grade level that is not served by the district, unless the petition proposes to serve students in all the grade levels served by the district –(Education Code 47605)
- 4. Offer nonclassroom-based instruction (Education Code 47612.7)

Regarding all other charter petitions, the Board shall deny a petition only if the Board makes written factual findings specific to the petition that one or more of the following conditions exist: (Education Code 47605; 5 CCR 11967.5.1)

- 1. The charter school presents an unsound educational program that has a likelihood of physical, educational, or psychological harm to, or which is not likely to provide an educational benefit for, for the students to be enrolled in the charter school.
- 2. The petitioners are demonstrably unlikely to successfully implement the program set forth in the petition.
- 3. The petition does not contain the number of signatures required.
- 4. The petition does not contain a clear, unequivocal statement described in Education Code 47605(e), including that the charter school will be nonsectarian and that the school shall not

charge tuition or discriminate against any student based on the characteristics specified in Education Code 220.

- 5. The petition does not contain reasonably comprehensive descriptions of the charter provisions in Education Code 47605(c).
- 6. The petition does not contain a declaration as to whether or not the charter school shall be deemed the exclusive public employer of the school's employees for purposes of collective bargaining pursuant to Government Code 3540-3549.3.
- 7. The charter school is demonstrably unlikely to serve the interests of the entire community in which the school is proposing to locate. Analysis of this finding shall include consideration of the fiscal impact of the proposed charter school. A written factual finding shall detail specific facts and circumstances regarding:
- a. The extent to which the proposed charter school would substantially undermine existing services, academic offerings, or programmatic offerings
- b. Whether the proposed charter school would duplicate a program currently offered within the district, when the existing program has sufficient capacity for the students proposed to be served within reasonable proximity to where the charter school intends to locate
- 8. The district is not positioned to absorb the fiscal impact of the proposed charter school. The district meets this criterion if it has a negative interim certification <u>pursuant to Education</u>

  <u>Code 42131</u>, or has a qualified interim certification and the County Superintendent certifies that approving the charter school would result in the district having a negative interim certification, or is under state receivership. Charter schools proposed in a school district satisfying one of these conditions shall be subject to a rebuttable presumption of denial.

The Board shall not deny a petition based on the actual or potential costs of serving students with exceptional needs as defined by Education Code 56026 disabilities, nor shall it deny a petition solely because the charter school might enroll students with disabilities who reside outside the special education local plan area in which the district participates. (Education Code 47605.7, 47647)

(cf. 0430 - Comprehensive Local Plan for Special Education)

#### Appeals

If the Board denies a petition, the petitioner may choose to submit the petition to the County Board of Education and, if then denied by the County Board, to SBE. (Education Code 47605)

At the request of the petitioner, the Board shall prepare the documentary record, including a transcript of the public hearing at which the Board denied the charter, no later than 10 business

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days after the petitioner makes the request. (Education Code 47605)

Within 30 days of receipt of an appeal submitted to SBE, the Board may submit a written opposition to SBE detailing, with specific citations to the documentary record, how the Board did not abuse its discretion in denying the petition. (Education Code 47605)

If either the County Board or SBE remands the petition to the Board because the petition on appeal contains new or different material terms, the Board shall reconsider the petition and grant shall or or deny the petition within 30 days. (Education Code 47605)

#### Legal Reference:

**EDUCATION CODE** 

200 Equal rights and opportunities in state educational institutions

220 Nondiscrimination

1240 Duties of County Superintendent

17078.52-17078.66 Charter schools facility funding; state bond proceeds

17280-17317 Field Act

17365-17374 Field Act, fitness for occupancy

3228<u>0-32289.5</u>2 Comprehensive safety plan

33126 School Accountability Report Card

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42238.51-42238.52 Funding for charter districts

44237 Criminal record summary

44830.1 Certificated employees, conviction of a violent or serious felony

45122.1 Classified employees, conviction of a violent or serious felony

46201 Instructional minutes

47600-476<u>63</u>16.7 Charter Schools Act of 1992

47640-47647 Special education funding for charter schools

47650-4765<u>5</u>2 Funding of charter schools

49011 Student fees

517445-51749.6 Independent study

52052 Accountability: numerically significant student subgroups

52060-52077 Local control and accountability plan

56026 Special education

56145-56146 Special education services in charter schools

CORPORATIONS CODE

5110-6910 Nonprofit public benefit corporations

GOVERNMENT CODE

1090-1099 Prohibitions applicable to specified officers

3540-3549.3 Educational Employment Relations Act

6250-6276.500 California Public Records Act

54950-54963 Ralph M. Brown Act

81000-91014 Political Reform Act of 1974

CODE OF REGULATIONS, TITLE 5

11700-1-11705 Independent study

11960-11969.118.5.5 Charter schools UNITED STATES CODE, TITLE 20 7221-7221j23-7225 Charter schools

**COURT DECISIONS** 

Ridgecrest Charter School v. Sierra Sands Unified School District, (2005) 130 Cal.App.4th 986 ATTORNEY GENERAL OPINIONS

Opinion No. 11-201101 Ops.Cal.Atty.Gen. 92 (2018)

89 Ops.Cal.Atty.Gen. 166 (2006) 80 Ops.Cal.Atty.Gen. 52 (1997) 78 Ops.Cal.Atty.Gen. 297 (1995)

#### Management Resources:

CSBA PUBLICATIONS

Uncharted Waters: Recommendations for Prioritizing Student Achievement and Effective

Governance in California's Charter Schools, September 2018

Charter Schools in Focus, Issue 1: Managing the Petition Review Process, Governance Brief,

November 2016

Charter Schools and Board Member Responsibilities, Education Insights Legal Update Webcast,

March 2016

Charter Schools: A Guide for Governance Teams, rev. February 2016

CALIFORNIA DEPARTMENT OF EDUCATION PUBLICATIONS

Sample Copy of a Memorandum of Understanding

#### U.S. DEPARTMENT OF EDUCATION PUBLICATIONS

Dear Colleague Letter: Guidance Regarding the Oversight of Charter Schools Program and Regulatory Requirements, including the Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, August 2016

Charter Schools Program: Title V, Part B of the ESEA, Nonregulatory Guidance, January 2014 Guidance on the Voluntary Use of Race to Achieve Diversity and Avoid Racial Isolation in Elementary and Secondary Schools, December 2011

WEB SITES

CSBA: http://www.csba.org

California Charter Schools Association: http://www.ccsa.org

California Department of Education, Charter Schools: http://www.cde.ca.gov/sp/chs National Association of Charter School Authorizers: http://www.qualitycharters.org

U.S. Department of Education: http://www.ed.gov

#### Policy SACRAMENTO CITY UNIFIED SCHOOL DISTRICT

adopted: November 17, 2003 Sacramento, California

revised: March 1, 2007 revised: May 4, 2023

Status: ADOPTED

#### Policy 0420.41: Charter School Oversight

Original Adopted Date: 10/01/2013 | Last Revised Date: 06/01/2022 | Last Reviewed Date: 06/01/2022

The Governing Board recognizes its ongoing responsibility to oversee that any charter school authorized by the Board is successfully fulfilling the terms of its charter and is providing a high-quality educational program for students enrolled in the charter school.

The Superintendent or designee shall identify at least one staff member to serve as a contact person for each charter school authorized by the Board. (Education Code 47604.32)

The Superintendent or designee shall visit each charter school at least annually and may inspect or observe any part of a charter school at any time. (Education Code 47604.32, 47607)

The Superintendent or designated charter school shall periodically meet and communicate with a representative of the charter school.

#### Waivers

If the charter school wishes to request a general waiver of any state law or regulation applicable to it, it shall request that the district submit a general waiver request to the State Board of Education (SBE) on its behalf. Upon approval of the Board, the Superintendent or designee shall submit such a waiver request to SBE on behalf of the charter school.

#### **Provision of District Services**

The charter school may purchase administrative or other services from the district or any other source. (Education Code 47613)

Whenever the district agrees to provide administrative or support services to a charter school, the district and the charter school shall develop a memorandum of understanding (MOU) which clarifies the financial and operational agreements between them.

At the request of a charter school, the Superintendent or designee shall create and submit any reports required by the State Teachers' Retirement System or Public Employees' Retirement System on behalf of the charter school. The district may charge the charter school for the actual costs of the reporting services, but shall not require the charter school to purchase payroll processing services from the district as a condition for creating and submitting these reports. (Education Code 47611.3)

#### **Material Revisions to Charter**

Material revisions to a charter may only be made with Board approval. Material revisions shall be governed by the same standards and criteria that apply to petitions for the authorization of charter schools as set forth in Education Code 47605 and shall include, but not be limited to, a reasonably comprehensive description of any new requirement for charter schools enacted into law after the charter was originally granted or last renewed. (Education Code 47607)

If an approved charter school proposes to expand operations to one or more additional sites or grade levels,

whether concurrently with or unrelated to a renewal, the charter school shall request a material revision to its charter and shall notify the Board of those additional locations or grade levels. The Board shall consider approval of the additional locations or grade levels at an open meeting. (Education Code 47605, 47607)

A proposed change in charter school operations shall be considered a material revision of the approved charter and require approval from the Board when the proposed change represents a substantial difference to the charter including:

- a) Expansion of educational services to include service of additional grade levels
- b) Expansion of facilities to additional sites
- c) Fundamental changes to instructional or pedagogical model

#### **Monitoring Charter School Performance**

Any charter school authorized by the Board shall be monitored by the Superintendent or designee to determine whether the charter school complies with all legal requirements applicable to charter schools, including all reports required of charter schools by law, as specified in Education Code 47604.32. Any violations of law shall be reported to the Board.

The Board shall monitor each charter school to determine whether it is achieving the measurable student outcomes set forth in the charter, both schoolwide and for each numerically significant student subgroup served by the school as defined in Education Code 52052. This determination shall be based on the measures specified in the approved charter and any applicable MOU, and on the charter school's annual review and assessment of its progress toward the goals and actions identified in its local control and accountability plan (LCAP), as reported in the California School Dashboard.

The Board shall monitor the fiscal condition of the charter school based on any financial report or information obtained from the charter school, including, but not limited to, the charter school's preliminary budget, LCAP and annual update of the charter school's LCAP, first and second interim financial reports, and final unaudited report for the full prior year. (Education Code 47604.32, 47604.33, 47606.5)

#### **Additional Charter School Monitoring Provisions**

- A. A charter school shall promptly respond to all reasonable inquiries, including but not limited to, inquiries regarding its financial records, staff qualifications, student progress towards charter school goals and objectives, student progress on state mandated assessments, compliance with and implementation of federal and state laws regarding health and safety, and complaints. In most cases, an initial response shall be made within five business days of the inquiry, and depending on the nature of the inquiry, a complete response shall be made within a reasonable period of time thereafter.
- B. Each charter school shall annually prepare and submit the following reports to the district and the Sacramento County Office of Education:
  - (1) On or before July 1, a preliminary budget. For a charter school in its first year of operation, the information submitted pursuant to subdivision (h) of Section 47605 satisfies this requirement.
  - (2) On or before December 15, an interim financial report. The report shall reflect changes through October 31.

- On or before March 15, a second interim financial report. This report shall reflect changes through January 31.
- (4) On or before September 15, a final unaudited report for the preceding fiscal year.
- (5) On or before December 15, an annual independent, financial audit report for the preceding fiscal year.
- (6) In order to monitor the fiscal condition of each charter school, the district may at any time require that a charter school provide back-up data or information with regard to any of above reports. The district may also, on a case by case basis, require that a charter school make financial reports more frequently (such as further interim reports or monthly reports).
- (7) By June 30 each year the district will prepare and mail to each charter school its annual certification form. Each charter school shall complete the district's annual certification by August 1 each year or, if the certification is mailed after June 30, within thirty calendar days of the district's mailing of the annual certification form. Such annual certification form is attached as Appendix A.
- C. The principal or other officer of each charter school shall on at least an annual basis (and more often if requested by the district) provide to the district a declaration that, to the best of the officer's knowledge after due diligence and reasonable inquiry and under penalty of perjury, sets forth the number of employee criminal background checks performed by the charter school during the prior year and states whether any employees with a criminal record were hired by the charter school during the year and if so, the circumstances. This declaration may be included with the charter school's annual certification to the district. If the district determines that any charter school may have hired an employee under circumstances that are contrary to applicable law or the interests of student safety, the district shall have the right to investigate and review the matter. (See Education Code 47605 (c)(5)(F), 44237, 47604.3 and 47604.32.)
- D. The principal or other officer of each charter school shall on at least an annual basis (and more often if requested by the district) provide to the district a report regarding all staff training carried out over the course of the year on sexual harassment prevention, the mandated reporter requirements of the Child Abuse and Neglect Reporting Act, antidiscrimination laws applicable to charter schools, and the uniform complaint procedure (UCP). Included with such report shall be a list of staff attending such training (such as a sign-in sheet). This report may be included with the charter school's annual certification to the district. Records of all such training, including sign-in sheets, shall be maintained by the charter school for a minimum of three years and shall be available for inspection by the district upon request.
- E. The principal or other officer of each charter school shall on at least an annual basis (and more often if requested by the district) provide to the district a report regarding teachers' credentials documentation. Each charter school shall also maintain on file a copy of the credentials of each of its teachers, including the Commission on Teacher Credentialing certificate, permit or other document equivalent to that which a teacher in other public schools would be required to hold. These documents are subject to periodic inspection by the district and may be inspected without prior notice during any visit to the charter school by the district. (See Education Code 47605 (I), 47604.3, and 47604.32.)
- F. Each charter school must timely (as defined below) notify the district in writing, directed to the attention of the Superintendent, of any complaints received from parents, students or staff under the uniform complaint procedure (UCP), any complaints filed with the Department of Fair Employment and Housing (DFEH), complaints filed with the Equal Employment Opportunity Commission (EEOC), or other complaints received by the charter school or filed with the charter school or another public agency pursuant to state or federal law, including any legal action filed against the charter school, its officers, or employees in their official capacity at the charter school. Timely notification shall occur no later than thirty (30) calendar days following the charter school's receipt

of such a complaint or service of legal process. Upon notification to the district of any such complaint, the charter school shall respond to all reasonable inquiries by the district (see Education Code 47604).

G. Each charter school must timely notify the district of any changes in the leadership of the charter school and, if applicable, the nonprofit corporation that operates the charter school. Significant changes in leadership include the election or appointment of a new governing board member or members and the employment of a new principal or head of school or a new chief executive officer of the organization that operates the charter school.

Timely notification of such changes shall occur no later than 30 calendar days following such change.

H. Each charter school must timely notify the district of any amendments to charter school policies and procedures (however described, including without limitation regulations, handbooks, or guidelines) and, if applicable, bylaws or articles of incorporation for the nonprofit that operates the charter school. Timely notification of such amendments shall occur no later than 30 calendar days following adoption or implementation of such amendment.

All information and any notices to be provided by a charter school under this Board Policy shall be mailed to the attention of the district's Superintendent at the Serna Center, 5735 47th Avenue, Sacramento, CA 95824.

#### Fees/Charges for Supervisorial Oversight

The district may charge for district supervisorial oversight as follows: (Education Code 47613; 5 CCR 11969.7)

- 1. Actual costs up to one percent of the charter school's revenue if the district provides the charter school with facilities under Education Code 47614 and charges the charter school a pro-rata share of the facilities cost
- 2. Actual costs up to three percent of the charter school's revenue if the district provides the charter school substantially rent-free facilities
- 3. Actual costs if the district is assigned supervisorial oversight responsibility for the charter school by SBE when authorized on appeal

#### **Technical Assistance/Intervention**

Whenever a charter school is identified for technical assistance based on the performance of one or more numerically significant student subgroups on SBE-established criteria, the charter school shall receive technical assistance from the County Superintendent of Schools. Such technical assistance shall be focused on building the charter school's capacity to develop and implement actions and services responsive to student and community needs, including, but not limited to, any of the following: (Education Code 47607.3)

- 1. Assisting the charter school to identify its strengths and weaknesses in regard to the state priorities applicable to the charter school pursuant to Education Code 47605. This shall include working collaboratively with the charter school to review performance data on the state and local indicators included in the California School Dashboard and other relevant local data and to identify effective, evidence-based programs or practices that address any areas of weakness.
- Working collaboratively with the charter school to secure assistance from an academic, programmatic, or
  fiscal expert or team of experts to identify and implement effective programs and practices that are
  designed to improve performance in any areas of weakness identified by the charter school. Another
  service provider, including, but not limited to, a school district, county office of education, or charter

school, may be solicited to act as a partner to the charter school in need of technical assistance.

3. Obtaining from the charter school timely documentation demonstrating that it has completed the activities described in Items #1 and 2 or substantially similar activities, or has selected another service provider to work with the charter school to complete the activities described in Items #1 and 2 or substantially similar activities, and ongoing communication with the Board to assess the charter school's progress in improving student outcomes.

In addition, if, in three out of four consecutive school years, a charter school fails to improve outcomes for three or more numerically significant student subgroups, or for all of the student subgroups if the school has fewer than three subgroups, in regard to one or more state or school priorities identified in the charter, the County Superintendent may request that the Superintendent of Public Instruction (SPI), with SBE approval, assign the California Collaborative for Educational Excellence to provide advice and assistance to the charter school pursuant to Education Code 52074. (Education Code 47607.3; 52072)

In accordance with law, the Board may deny a charter school's renewal petition or may revoke a charter based on the charter school's poor performance, especially with regard to inadequate academic achievement of all numerically significant subgroups of students served by the charter school.

#### Complaints

Each charter school shall establish and maintain policies and procedures in accordance with the uniform complaint procedures as specified in 5 CCR 4600-4670 to enable any person alleging the school's noncompliance with Education Code 47606.5 or 47607.3 to file a complaint with the charter school. (Education Code 52075)

A complaint may be filed anonymously if the complaint provides evidence or information leading to evidence to support an allegation of noncompliance. A complainant who is not satisfied with the decision may appeal the decision to the SPI. (Education Code 52075)

If the charter school finds merit in the complaint or the SPI finds merit in an appeal, a remedy shall be provided to all affected students and parents/guardians. (Education Code 52075)

#### **School Closure**

In the event that the Board revokes or denies renewal of a charter or the charter school ceases operation for any reason, the Superintendent or designee shall, when applicable in accordance with the charter and/or an MOU, provide assistance to facilitate the transfer of the charter school's former students and to finalize financial reporting and close-out of the charter school.

The Superintendent or designee shall provide notification to the California Department of Education, within 10 calendar days of the Board's action, if renewal of a charter is denied, a charter is revoked, or a charter school will cease operation for any reason.

Such notification shall include, but not be limited to, a description of the circumstances of the closure, the effective date of the closure, and the location of student and personnel records. (Education Code 47604.32; 5 CCR 11962.1)

#### Policy Reference Disclaimer:

These references are not intended to be part of the policy itself, nor do they indicate the basis or authority for the board to enact this policy. Instead, they are provided as additional resources for those interested in the subject matter of the policy.

State Description

5 CCR 11700-11705 Independent study

5 CCR 11960-11969.10 Charter schools

5 CCR 4600-4670 Uniform complaint procedures

Bus. Code 7583.45 Training for security officers

CA Constitution Article 16, Section 8.5

Public finance; school accountability report card

CA Constitution Article 9, Section 5 Common school system

Corp. Code 5110-6910 Nonprofit public benefit corporations

Ed. Code 1006 Prohibition against school district employees serving on county

board of education

Ed. Code 17070.10-17079.30 <u>Leroy F. Greene School Facilities Act</u>

Ed. Code 17280-17317 Field Act; approval of plans and supervision of construction

Ed. Code 17365-17374 Field Act; fitness for occupancy; liability of board members

Ed. Code 215 Suicide prevention policies

Ed. Code 215.5 Student identification cards; inclusion of safety hotlines

Ed. Code 220 Prohibition of discrimination

Ed. Code 221.61 Posting of Title IX information on web site

Ed. Code 221.9 Sex equity in competitive athletics

Ed. Code 222 Reasonable accommodations; lactating students

Ed. Code 222.5 Pregnant and parenting students; notification of rights

Ed. Code 231.5-231.6 Sexual harassment policy

Ed. Code 234.4 Mandated policy on bullying prevention

Ed. Code 234.6 Bullying and harassment prevention information

Ed. Code 234.7 Student protections relating to immigration and citizenship status

Ed. Code 32282 School safety plans

Ed. Code 32283.5 Bullying; online training

Ed. Code 33479-33479.9 The Eric Parades Sudden Cardiac Arrest Prevention Act

Ed. Code 35179.4-35179.6 Interscholastic athletic programs, safety; swimming pool safety

that is not part of interscholastic athletic program

Ed. Code 35183.1 Graduation ceremonies; tribal regalia or recognized object of

religious/cultural significance

Ed. Code 35292.6 Stocking of menstrual products

Ed. Code 35330 Field trips and excursions; student fees

Ed. Code 38001.5 Training for security officers

Ed. Code 38080-38086	School meals
Ed. Code 39831.3	Transportation safety plan
Ed. Code 39843	Disciplinary action against bus driver; report to Department of Motor Vehicles
Ed. Code 41024	Report of expenditure of state facility funds
Ed. Code 42100	Annual statement of receipts and expenditures
Ed. Code 44030.5	Reporting change in employment status due to alleged misconduct
Ed. Code 44237	Criminal record summary
Ed. Code 44258.9	Monitoring of teacher assignments
Ed. Code 44691	Information on detection of child abuse; annual training
Ed. Code 44830.1	Certificated employees; conviction of a violent or serious felony
Ed. Code 45122.1	Classified employees; conviction of a violent or serious felony
Ed. Code 45125.1	Criminal records summary; employees of contracting entity
Ed. Code 46015	Accommodations for pregnant and parenting students; parental leave
Ed. Code 46390-46393	Emergency average daily attendance
Ed. Code 47600-47616.7	Charter Schools Act of 1992
Ed. Code 47634.2	Nonclassroom-based instruction
Ed. Code 47640-47647	Special education funding for charter schools
Ed. Code 47651	Apportionment of funds; charter schools
Ed. Code 48000	Minimum age of admission for kindergarten; transitional kindergarten
Ed. Code 48010-48011	Minimum age of admission (first grade)
Ed. Code 48206.3-48208	Students with temporary disabilities; individual instruction
Ed. Code 48850-48859	Education of foster youth and homeless students
Ed. Code 48901.1	Suspension and expulsion; willful defiance
Ed. Code 48907	Exercise of free expression; time, place and manner rules and regulations
Ed. Code 48913.5	Suspended students; homework assignments
Ed. Code 48950	Speech and other communication
Ed. Code 48985	Notices to parents in language other than English
Ed. Code 49005-49006.4	Seclusion and restraint
Ed. Code 49011	Student fees

Ed. Code 49014	Public School Fair Debt Collection Act
Ed. Code 49061	Definitions, directory information
Ed. Code 49062.5	Student records, name or gender change
Ed. Code 49070	Challenging student records
Ed. Code 49073.2	Privacy of student and parent/guardian personal information; minutes of board meeting
Ed. Code 49076.7	Student records; data privacy; social security numbers
Ed. Code 49110	Authority to issue work permits
Ed. Code 49381	Human trafficking prevention
Ed. Code 49414	Epinephrine auto-injectors
Ed. Code 49414.3	Administration of opioid antagonist
Ed. Code 49428	Notification of mental health services
Ed. Code 49430-49434	The Pupil Nutrition, Health, and Achievement Act of 2001
Ed. Code 49431.9	Prohibition of advertisement of non-nutritious foods
Ed. Code 49475	Health and safety; concussions and head injuries
Ed. Code 49501.5	Free breakfast and lunch to all students
Ed. Code 49557.5	Child Hunger Prevention and Fair Treatment Act of 2017
Ed. Code 49564	Meals for needy students
Ed. Code 49564.3	Provision of federal universal meal service
Ed. Code 49700-49701	Education of children of military families
Ed. Code 51224.7	Mathematics placement policy
Ed. Code 51225.1-51225.2	Exemption from local graduation requirements; acceptance of coursework
Ed. Code 51225.3	High school graduation requirements
Ed. Code 51225.6	Instruction in cardiopulmonary resuscitation; districts that require health education for graduation
Ed. Code 51225.7-51225.8	Completion and submission of the Free Application for Federal Student Aid and California Dream Act Application
Ed. Code 51413	Diploma of graduation without passage of high school exit examination
Ed. Code 51744-51749.6	Independent study
Ed. Code 51925-51929	Mandatory mental health education
Ed. Code 51930-51939	California Healthy Youth Act
Ed. Code 52052	Accountability; numerically significant student subgroups

Ed. Code 52060-52077 Local control and accountability plan

Ed. Code 52075 Uniform complaint procedures

Ed. Code 56026 Special education

Ed. Code 56040.3 Availability of assistive technology device

Ed. Code 56145-56146 Special education services in charter schools

Ed. Code 56365-56366.12 Nonpublic, nonsectarian schools

Ed. Code 60600-60648.5 Assessment of academic achievement

Ed. Code 64000 Categorical programs included in consolidated application

Ed. Code 64001 School plan for student achievement; consolidated application

programs

Ed. Code 65000-65001 School site councils

Ed. Code 69432.9-69432.92 Cal Grant program; notification of grade point average and high

school graduation

Gov. Code 1090-1099 Prohibitions applicable to specified officers

Gov. Code 3540-3549.3 Educational Employment Relations Act

Gov. Code 3555-3559 Public employee communication, information and orientation

Gov. Code 54950-54963 The Ralph M. Brown Act

Gov. Code 7920.000 - 7930.170 California Public Records Act

Gov. Code 81000-91014 Political Reform Act of 1974

H&S Code 104420 Tobacco Use Prevention Education grant program

H&S Code 104559 Tobacco-free schools

Lab. Code 1198.5 Personnel records related to performance and grievance

Lab. Code 3074.2 College and career fairs; notice to apprenticeship programs

Pen. Code 1192.7 Definition of serious felony

Pen. Code 667.5 Definition of violent felony

Veh. Code 28160 Child safety alert system

Federal Description

20 USC 1681-1688 Title IX of the Education Amendments of 1972; discrimination

based on sex

20 USC 6311 State plan

20 USC 7221-7221j Charter schools

34 CFR 200.1-200.78 Accountability

42 USC 11431-11435 McKinney-Vento Homeless Assistance Act

Management Resources Description

Attorney General Opinion 104 Ops.Cal.Atty.Gen. 66 (2021)

Attorney General Opinion 101 Ops.Cal.Atty.Gen. 92 (2018)

Attorney General Opinion 78 Ops.Cal.Atty.Gen. 297 (1995)

Attorney General Opinion 89 Ops.Cal.Atty.Gen. 166 (2006)

Attorney General Opinion 80 Ops.Cal.Atty.Gen. 52 (1997)

CA Department of Education Publication California School Accounting Manual

CA Office of Administrative Hearings

Student v. Horizon Instructional Systems Charter School, (2012)

Decisions

OAH Case No. 2011060763

California Department of Education

Pupil Fees, Deposits, and Other Charges, Fiscal Management

Publication

Advisory 20-01, July 23, 2020

California Dept. of Pesticide Reg. Publication School District Integrated Pest Management Plan Template

California Interscholastic Federation

Pursuing Victory with Honor, 1999

Publication

Court Decision Ridgecrest Charter School v. Sierra Sands Unified School District,

(2005) 130 Cal.App.4th 986

CSBA Publication Charter Schools: A Guide for Governance Teams, rev. 2016

CSBA Publication Charter Schools in Focus, Issue 2: Ensuring Effective Oversight,

Governance Brief, October 2017

CSBA Publication Uncharted Waters: Recommendations for Prioritizing Student

Achievement and Effective Governance in California's Charter

Schools, September 2018

U.S. DOE Guidance Charter Schools Program: Title V, Part B of the ESEA,

Nonregulatory Guidance, January 2014

Website <u>CSBA District and County Office of Education Legal Services</u>

Website <u>U.S. Department of Agriculture</u>

Website <u>National Suicide Prevention Lifeline</u>

Website <u>National Domestic Violence Hotline</u>

Website <u>California State Teachers Retirement System</u>

Website <u>California Public Employees Retirement System</u>

Website California Department of General Services, Office of

**Administrative Hearings** 

Website <u>California Commission on Teacher Credentialing</u>

Website California Commission on Peace Officer Standards and Training

Website California Bureau of Security and Investigative Services

Website <u>California State Controller</u>

Website <u>California Department of Pesticide Regulation</u>

Website California Student Aid Commission

Website National Association of Charter School Authorizers

Website <u>California Charter Schools Association</u>

Website <u>California Department of Education, Charter Schools</u>

Website California Interscholastic Federation

Website California Office of the Attorney General

Website <u>CSBA</u>

Website U.S. Department of Education

### **Cross References**

Code Description

0420.4 <u>Charter School Authorization</u>

0420.4 Charter School Authorization

0420.42 <u>Charter School Renewal</u>

0420.43 Charter School Revocation

0460 <u>Local Control And Accountability Plan</u>

0460 <u>Local Control And Accountability Plan</u>

0500 <u>Accountability</u>

1312.3 <u>Uniform Complaint Procedures</u>

1312.3 <u>Uniform Complaint Procedures</u>

1312.3-E(1) Uniform Complaint Procedures

1312.3-E(2) Uniform Complaint Procedures

1431 <u>Waivers</u>

6162.51 <u>State Academic Achievement Tests</u>

6162.51 <u>State Academic Achievement Tests</u>

7160 <u>Charter School Facilities</u>

7160 Charter School Facilities

Policy 0420.41: Charter School Oversight

Status: ADOPTED

Original Adopted Date: 10/01/2013 | Last Revised Date: 06/01/2022 | Last Reviewed Date: 06/01/2022

The Governing Board recognizes its ongoing responsibility to oversee that any charter school authorized by the Board is successfully fulfilling the terms of its charter and is providing a high-quality educational program for students enrolled in the charter school.

The Superintendent or designee shall identify at least one staff member to serve as a contact person for each charter school authorized by the Board. (Education Code 47604.32)

The Superintendent or designee shall visit each charter school at least annually and may inspect or observe any part of a charter school at any time. (Education Code 47604.32, 47607)

The Superintendent or designated charter school contact shall attend meetings of the charter school gov body whenever possible and shall periodically meet and communicate with a representative of the charter school.

#### Waivers

If the charter school wishes to request a general waiver of any state law or regulation applicable to it, it shall request that the district submit a general waiver request to the State Board of Education (SBE) on its behalf. Upon approval of the Board, the Superintendent or designee shall submit such a waiver request to SBE on behalf of the charter school.

## **Provision of District Services**

The charter school may purchase administrative or other services from the district or any other source. (Education Code 47613)

Whenever the district agrees to provide administrative or support services to a charter school, the district and the charter school shall develop a memorandum of understanding (MOU) which clarifies the financial and operational agreements between them.

At the request of a charter school, the Superintendent or designee shall create and submit any reports required by the State Teachers' Retirement System or Public Employees' Retirement System on behalf of the charter school. The district may charge the charter school for the actual costs of the reporting services, but shall not require the charter school to purchase payroll processing services from the district as a condition for creating and submitting these reports. (Education Code 47611.3)

#### **Material Revisions to Charter**

Material revisions to a charter may only be made with Board approval. Material revisions shall be governed by the same standards and criteria that apply to petitions for the authorization of charter schools as set forth in Education Code 47605 and shall include, but not be limited to, a reasonably comprehensive description of any new requirement for charter schools enacted into law after the charter was originally granted or last renewed. (Education Code 47607)

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If an approved charter school proposes to expand operations to one or more additional sites or grade levels, whether concurrently with or unrelated to a renewal, the charter school shall request a material revision to its charter and shall notify the Board of those additional locations or grade levels. The Board shall consider approval of the additional locations or grade levels at an open meeting. (Education Code 47605, 47607)

The Board shall have the authority to determine whether a proposed change in charter school operations constitutes a material revision of the approved charter.

A proposed change in charter school operations shall be considered a material revision of the approved charter and require approval from the Board when the proposed change represents a substantial difference to the charter including:

- a) Expansion of educational services to include service of additional grade levels
- b) Expansion of facilities to additional sites,
- c) Fundamental changes to instructional or pedagogical model,

#### **Monitoring Charter School Performance**

Any charter school authorized by the Board shall be monitored by the Superintendent or designee to determine whether the charter school complies with all legal requirements applicable to charter schools, including all reports required of charter schools by law, as specified in Education Code 47604.32. Any violations of law shall be reported to the Board.

The Board shall monitor each charter school to determine whether it is achieving the measurable student outcomes set forth in the charter, both schoolwide and for each numerically significant student subgroup served by the school as defined in Education Code 52052. This determination shall be based on the measures specified in the approved charter and any applicable MOU, and on the charter school's annual review and assessment of its progress toward the goals and actions identified in its local control and accountability plan (LCAP), as reported in the California School Dashboard.

The Board shall monitor the fiscal condition of the charter school based on any financial report or information obtained from the charter school, including, but not limited to, the charter school's preliminary budget, LCAP and annual update of the charter school's LCAP, first and second interim financial reports, and final unaudited report for the full prior year. (Education Code 47604.32, 47604.33, 47606.5)

### **Additional Charter School Monitoring Provisions**

A. A charter school shall promptly respond to all reasonable inquiries, including but not limited to, inquiries regarding its financial records, staff qualifications, student progress towards charter school goals and objectives, student progress on state mandated assessments, compliance with and implementation of federal and state laws regarding health and safety, and complaints. In most cases, an initial response shall be made within five business days of the inquiry, and depending on the nature of the inquiry, a complete response shall be made within a reasonable period of time thereafter.

B. Each charter school shall annually prepare and submit the following reports to the district and the Sacramento County Office of Education:

(1) On or before July 1, a preliminary budget. For a charter school in its first year of operation, the information submitted pursuant to subdivision (h) of Section 47605 satisfies this requirement. Preliminary

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budgets shall reflect appropriate financial reserves. Charter schools with a projected ADA of 300 or less shall maintain a monetary reserve in a restricted account equal to 5% of the charter school's total expenditures and other financing uses or \$55,000, whichever is greater.

- (2) On or before December 15, an interim financial report. The report shall reflect changes through October 31. With this report, the governing board of the charter school shall comply with Education Code 42131 and certify, in writing, whether the charter school is able to meet its financial obligations for the remainder of the fiscal year and, based on current forecasts, for the subsequent fiscal year.
- (3) On or before March 15, a second interim financial report. This report shall reflect changes through January 31. With this report, the governing board of the charter school shall comply with Education Code 42131 and certify, in writing, whether the charter school is able to meet its financial obligations for the remainder of the fiscal year and, based on current forecasts, for the subsequent fiscal year.
- (4) On or before September 15, a final unaudited report for the preceding fiscal year.
- (5) On or before December 15, an annual independent, financial audit report for the preceding fiscal year.
- (6) In order to monitor the fiscal condition of each charter school, the district may at any time require that a charter school provide back-up data or information with regard to any of above reports. The district may also, on a case by case basis, require that a charter school make financial reports more frequently (such as further interim reports or monthly reports).
- (7) By June 30 each year the district will prepare and mail to each charter school its annual certification form. Each charter school shall complete the district's annual certification by August 1 each year or, if the certification is mailed after June 30, within thirty calendar days of the district's mailing of the annual certification form. Such annual certification form is attached as Appendix A.
- C. The principal or other officer of each charter school shall on at least an annual basis (and more often if requested by the district) provide to the district a declaration that, to the best of the officer's knowledge after due diligence and reasonable inquiry and under penalty of perjury, sets forth the number of employee criminal background checks performed by the charter school during the prior year and states whether any employees with a criminal record were hired by the charter school during the year and if so, the circumstances. This declaration may be included with the charter school's annual certification to the district. If the district determines that any charter school may have hired an employee under circumstances that are contrary to applicable law or the interests of student safety, the district shall have the right to investigate and review the matter. (See Education Code 47605 (cb)(5)(F), 44237, 47604.3 and 47604.32.)
- D. The principal or other officer of each charter school shall on at least an annual basis (and more often if requested by the district) provide to the district a report regarding all staff training carried out over the course of the year on sexual harassment prevention, the mandated reporter requirements of the Child Abuse and Neglect Reporting Act, antidiscrimination laws applicable to charter schools, and the uniform complaint procedure (UCP). Included with such report shall be a list of staff attending such training (such as a sign-in sheet). This report may be included with the charter school's annual certification to the district. Records of all such training, including sign-in sheets, shall be maintained by the charter school for a minimum of three years and shall be available for inspection by the district upon request.
- E. The principal or other officer of each charter school shall on at least an annual basis (and more often if requested by the district) provide to the district a report regarding Upon the hiring of any teacher, each charter school shall provide a copy of that teacher's' credentials documentation to the district. Each charter school shall also maintain on file a copy of the credentials of each of its teachers, including the Commission on Teacher

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Credentialing certificate, permit or other document equivalent to that which a teacher in other public schools would be required to hold. These documents are subject to periodic inspection by the district and may be inspected without prior notice during any visit to the charter school by the district. (See Education Code 47605 (I), 47604.3, and 47604.32.)

- Each charter school must timely (as defined below) notify the district in writing, directed to the attention of the Superintendent, of any complaints received from parents, students or staff under the uniform complaint procedure (UCP), any complaints filed with the Department of Fair Employment and Housing (DFEH), complaints filed with the Equal Employment Opportunity Commission (EEOC), or other complaints received by the charter school or filed with the charter school or another public agency pursuant to state or federal law, including any legal action filed against the charter school, its officers, or employees in their official capacity at the charter school. Timely notification shall occur no later than thirty (30) calendar days following the charter school's receipt of such a complaint or service of legal process. Upon notification to the district of any such complaint, the charter school shall respond to all reasonable inquiries by the district (see Education Code 47604).
- G. Each charter school must timely notify the district of any changes in the leadership of the charter school and, if applicable, the nonprofit corporation that operates the charter school. Significant changes in leadership include the election or appointment of a new governing board member or members and the employment of a new principal or head of school or a new chief executive officer of the organization that operates the charter school.

Timely notification of such changes shall occur no later than 30 calendar days following such change.

H. Each charter school must timely notify the district of any amendments to charter school policies and procedures (however described, including without limitation regulations, handbooks, or guidelines) and, if applicable, bylaws or articles of incorporation for the nonprofit that operates the charter school. Timely notification of such amendments shall occur no later than 30 calendar days following adoption or implementation of such amendment.

All information and any notices to be provided by a charter school under this Administrative RegulationBoard Policy, including without limitation this section VIII, shall be mailed to the attention of the district's Superintendent at the Serna Center, 5735 47th Avenue, Sacramento, CA 95824.

## Fees/Charges for Supervisorial Oversight

The district may charge for district supervisorial oversight as follows: (Education Code 47613; 5 CCR 11969.7)

- Actual costs up to one percent of the charter school's revenue if the district provides the charter school
  with facilities under Education Code 47614 and charges the charter school a pro-rata share of the
  facilities cost
- 2. Actual costs up to three percent of the charter school's revenue if the district provides the charter school substantially rent-free facilities
- 3. Actual costs if the district is assigned supervisorial oversight responsibility for the charter school by SBE when authorized on appeal

#### Technical Assistance/Intervention

Whenever a charter school is identified for technical assistance based on the performance of one or more numerically significant student subgroups on SBE-established criteria, the charter school shall receive technical assistance from the County Superintendent of Schools. Such technical assistance shall be focused on building the

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charter school's capacity to develop and implement actions and services responsive to student and community needs, including, but not limited to, any of the following: (Education Code 47607.3)

- Assisting the charter school to identify its strengths and weaknesses in regard to the state priorities
  applicable to the charter school pursuant to Education Code 47605. This shall include working
  collaboratively with the charter school to review performance data on the state and local indicators
  included in the California School Dashboard and other relevant local data and to identify effective,
  evidence-based programs or practices that address any areas of weakness.
- 2. Working collaboratively with the charter school to secure assistance from an academic, programmatic, or fiscal expert or team of experts to identify and implement effective programs and practices that are designed to improve performance in any areas of weakness identified by the charter school. Another service provider, including, but not limited to, a school district, county office of education, or charter school, may be solicited to act as a partner to the charter school in need of technical assistance.
- 3. Obtaining from the charter school timely documentation demonstrating that it has completed the activities described in Items #1 and 2 or substantially similar activities, or has selected another service provider to work with the charter school to complete the activities described in Items #1 and 2 or substantially similar activities, and ongoing communication with the Board to assess the charter school's progress in improving student outcomes.

In addition, if, in three out of four consecutive school years, a charter school fails to improve outcomes for three or more numerically significant student subgroups, or for all of the student subgroups if the school has fewer than three subgroups, in regard to one or more state or school priorities identified in the charter, the County Superintendent may request that the Superintendent of Public Instruction (SPI), with SBE approval, assign the California Collaborative for Educational Excellence to provide advice and assistance to the charter school pursuant to Education Code 52074. (Education Code 47607.3; 52072)

In accordance with law, the Board may deny a charter school's renewal petition or may revoke a charter based on the charter school's poor performance, especially with regard to inadequate academic achievement of all numerically significant subgroups of students served by the charter school.

#### Complaints

Each charter school shall establish and maintain policies and procedures in accordance with the uniform complaint procedures as specified in 5 CCR 4600-4670 to enable any person alleging the school's noncompliance with Education Code 47606.5 or 47607.3 to file a complaint with the charter school. (Education Code 52075)

A complaint may be filed anonymously if the complaint provides evidence or information leading to evidence to support an allegation of noncompliance. A complainant who is not satisfied with the decision may appeal the decision to the SPI. (Education Code 52075)

If the charter school finds merit in the complaint or the SPI finds merit in an appeal, a remedy shall be provided to all affected students and parents/guardians. (Education Code 52075)

## **School Closure**

In the event that the Board revokes or denies renewal of a charter or the charter school ceases operation for any reason, the Superintendent or designee shall, when applicable in accordance with the charter and/or an MOU, provide assistance to facilitate the transfer of the charter school's former students and to finalize financial reporting and close-out of the charter school.

The Superintendent or designee shall provide notification to the California Department of Education, within 10 calendar days of the Board's action, if renewal of a charter is denied, a charter is revoked, or a charter school will cease operation for any reason.

Such notification shall include, but not be limited to, a description of the circumstances of the closure, the effective date of the closure, and the location of student and personnel records. (Education Code 47604.32; 5 CCR 11962.1)

#### Policy Reference Disclaimer:

{SR774270}

These references are not intended to be part of the policy itself, nor do they indicate the basis or authority for the board to enact this policy. Instead, they are provided as additional resources for those interested in the subject matter of the policy.

<b>State</b> 5 CCR 11700-11705	<b>Description</b> Independent study
5 CCR 11960-11969.10	Charter schools
5 CCR 4600-4670	Uniform complaint procedures
Bus. Code 7583.45	Training for security officers
CA Constitution Article 16, Section 8.5	<u>Public finance; school accountability report card</u>
CA Constitution Article 9, Section 5	Common school system
Corp. Code 5110-6910	Nonprofit public benefit corporations
Ed. Code 1006	<u>Prohibition against school district employees serving on county board of education</u>
Ed. Code 17070.10-17079.30	Leroy F. Greene School Facilities Act
Ed. Code 17280-17317	Field Act; approval of plans and supervision of construction
Ed. Code 17365-17374	Field Act; fitness for occupancy; liability of board members
Ed. Code 215	Suicide prevention policies
Ed. Code 215.5	Student identification cards; inclusion of safety hotlines
Ed. Code 220	Prohibition of discrimination
Ed. Code 221.61	Posting of Title IX information on web site
Ed. Code 221.9	Sex equity in competitive athletics
Ed. Code 222	Reasonable accommodations; lactating students
Ed. Code 222.5	Pregnant and parenting students; notification of rights
Ed. Code 231.5-231.6	Sexual harassment policy
Ed. Code 234.4	Mandated policy on bullying prevention
Ed. Code 234.6	Bullying and harassment prevention information
Ed. Code 234.7	Student protections relating to immigration and citizenship status
Ed. Code 32282	School safety plans
Ed. Code 32283.5	Bullying; online training

Ed. Code 33479-33479.9	The Eric Parades Sudden Cardiac Arrest Prevention Act
Ed. Code 35179.4-35179.6	Interscholastic athletic programs, safety; swimming pool safety that is not part of interscholastic athletic program
Ed. Code 35183.1	Graduation ceremonies; tribal regalia or recognized object of religious/cultural significance
Ed. Code 35292.6	Stocking of menstrual products
Ed. Code 35330	Field trips and excursions; student fees
Ed. Code 38001.5	Training for security officers
Ed. Code 38080-38086	School meals
Ed. Code 39831.3	Transportation safety plan
Ed. Code 39843	Disciplinary action against bus driver; report to Department of Motor Vehicles
Ed. Code 41024	Report of expenditure of state facility funds
Ed. Code 42100	Annual statement of receipts and expenditures
Ed. Code 44030.5	Reporting change in employment status due to alleged misconduct
Ed. Code 44237	Criminal record summary
Ed. Code 44258.9	Monitoring of teacher assignments
Ed. Code 44691	Information on detection of child abuse; annual training
Ed. Code 44830.1	Certificated employees; conviction of a violent or serious felony
Ed. Code 45122.1	Classified employees; conviction of a violent or serious felony
Ed. Code 45125.1	Criminal records summary; employees of contracting entity
Ed. Code 46015	Accommodations for pregnant and parenting students; parental leave
Ed. Code 46390-46393	Emergency average daily attendance
Ed. Code 47600-47616.7	Charter Schools Act of 1992
Ed. Code 47634.2	Nonclassroom-based instruction
Ed. Code 47640-47647	Special education funding for charter schools
Ed. Code 47651	Apportionment of funds; charter schools
Ed. Code 48000	Minimum age of admission for kindergarten; transitional kindergarten
Ed. Code 48010-48011	Minimum age of admission (first grade)
Ed. Code 48206.3-48208	Students with temporary disabilities; individual instruction
Ed. Code 48850-48859	Education of foster youth and homeless students
Ed. Code 48901.1	Suspension and expulsion; willful defiance
{SR774270}	

Ed. Code 48907 Exercise of free expression; time, place and manner rules and

regulations

Ed. Code 48913.5 Suspended students; homework assignments

Ed. Code 48950 Speech and other communication

Ed. Code 48985 Notices to parents in language other than English

Ed. Code 49005-49006.4 Seclusion and restraint

Ed. Code 49011 Student fees

Ed. Code 49014 Public School Fair Debt Collection Act

Ed. Code 49061 Definitions, directory information

Ed. Code 49062.5 Student records, name or gender change

Ed. Code 49070 Challenging student records

Ed. Code 49073.2 Privacy of student and parent/guardian personal information;

minutes of board meeting

Ed. Code 49076.7 Student records; data privacy; social security numbers

Ed. Code 49110

Authority to issue work permits

Ed. Code 49381

Human trafficking prevention

Ed. Code 49414

Epinephrine auto-injectors

Ed. Code 49414.3 Administration of opioid antagonist

Ed. Code 49428 Notification of mental health services

Ed. Code 49430-49434 The Pupil Nutrition, Health, and Achievement Act of 2001

Ed. Code 49431.9 Prohibition of advertisement of non-nutritious foods

Ed. Code 49475 Health and safety; concussions and head injuries

Ed. Code 49501.5 Free breakfast and lunch to all students

Ed. Code 49557.5 Child Hunger Prevention and Fair Treatment Act of 2017

Ed. Code 49564 Meals for needy students

Ed. Code 49564.3 Provision of federal universal meal service

Ed. Code 49700-49701 Education of children of military families

Ed. Code 51224.7 Mathematics placement policy

Ed. Code 51225.1-51225.2 Exemption from local graduation requirements; acceptance of

course work

Ed. Code 51225.3 High school graduation requirements

Ed. Code 51225.6 Instruction in cardiopulmonary resuscitation; districts that require

health education for graduation

Ed. Code 51225.7-51225.8 Completion and submission of the Free Application for Federal

Student Aid and California Dream Act Application

Ed. Code 51413 Diploma of graduation without passage of high school exit

examination

Ed. Code 51744-51749.6 Independent study

Ed. Code 51925-51929 Mandatory mental health education

Ed. Code 51930-51939 California Healthy Youth Act

Ed. Code 52052 Accountability; numerically significant student subgroups

Ed. Code 52060-52077 Local control and accountability plan

Ed. Code 52075 Uniform complaint procedures

Ed. Code 56026 Special education

Ed. Code 56040.3 Availability of assistive technology device

Ed. Code 56145-56146 Special education services in charter schools

Ed. Code 56365-56366.12 Nonpublic, nonsectarian schools

Ed. Code 60600-60648.5 Assessment of academic achievement

Ed. Code 64000 Categorical programs included in consolidated application

Ed. Code 64001 School plan for student achievement; consolidated application

programs

Ed. Code 65000-65001 School site councils

Ed. Code 69432.9-69432.92 Cal Grant program; notification of grade point average and high

school graduation

Gov. Code 1090-1099 Prohibitions applicable to specified officers

Gov. Code 3540-3549.3 Educational Employment Relations Act

Gov. Code 3555-3559 Public employee communication, information and orientation

Gov. Code 54950-54963 The Ralph M. Brown Act

Gov. Code 7920.000 - 7930.170 California Public Records Act

Gov. Code 81000-91014 Political Reform Act of 1974

H&S Code 104420 Tobacco Use Prevention Education grant program

H&S Code 104559 Tobacco-free schools

Lab. Code 1198.5 Personnel records related to performance and grievance

Lab. Code 3074.2 College and career fairs; notice to apprenticeship programs

Pen. Code 1192.7 Definition of serious felony
Pen. Code 667.5 Definition of violent felony
Veh. Code 28160 Child safety alert system

Federal Description

20 USC 1681-1688 Title IX of the Education Amendments of 1972; discrimination

based on sex

20 USC 6311 State plan

20 USC 7221-7221j Charter schools
34 CFR 200.1-200.78 Accountability

42 USC 11431-11435 McKinney-Vento Homeless Assistance Act

Management Resources Description

Attorney General Opinion 104 Ops.Cal.Atty.Gen. 66 (2021)
Attorney General Opinion 101 Ops.Cal.Atty.Gen. 92 (2018)
Attorney General Opinion 78 Ops.Cal.Atty.Gen. 297 (1995)
Attorney General Opinion 89 Ops.Cal.Atty.Gen. 166 (2006)
Attorney General Opinion 80 Ops.Cal.Atty.Gen. 52 (1997)

CA Department of Education Publication California School Accounting Manual

**CA Office of Administrative Hearings** 

Decisions

Student v. Horizon Instructional Systems Charter School, (2012)

OAH Case No. 2011060763

California Department of Education

Publication

Pupil Fees, Deposits, and Other Charges, Fiscal Management

Advisory 20-01, July 23, 2020

California Dept. of Pesticide Reg. Publication School District Integrated Pest Management Plan Template

California Interscholastic Federation

Publication

Pursuing Victory with Honor, 1999

Court Decision Ridgecrest Charter School v. Sierra Sands Unified School District,

(2005) 130 Cal.App.4th 986

CSBA Publication Charter Schools: A Guide for Governance Teams, rev. 2016

CSBA Publication Charter Schools in Focus, Issue 2: Ensuring Effective Oversight,

Governance Brief, October 2017

CSBA Publication Uncharted Waters: Recommendations for Prioritizing Student

Achievement and Effective Governance in California's Charter

Schools, September 2018

U.S. DOE Guidance Charter Schools Program: Title V, Part B of the ESEA,

Nonregulatory Guidance, January 2014

Website <u>CSBA District and County Office of Education Legal Services</u>

Website <u>U.S. Department of Agriculture</u>

Website <u>National Suicide Prevention Lifeline</u>

Website <u>National Domestic Violence Hotline</u>

Website <u>California State Teachers Retirement System</u>

Website <u>California Public Employees Retirement System</u>

Website <u>California Department of General Services, Office of</u>

**Administrative Hearings** 

Website <u>California Commission on Teacher Credentialing</u>

Website California Commission on Peace Officer Standards and Training

Website <u>California Bureau of Security and Investigative Services</u>

Website <u>California State Controller</u>

Website <u>California Department of Pesticide Regulation</u>

Website <u>California Student Aid Commission</u>

Website <u>National Association of Charter School Authorizers</u>

Website <u>California Charter Schools Association</u>

Website <u>California Department of Education, Charter Schools</u>

Website <u>California Interscholastic Federation</u>

Website <u>California Office of the Attorney General</u>

Website <u>CSBA</u>

Website <u>U.S. Department of Education</u>

#### **Cross References**

Code Description

0420.4 <u>Charter School Authorization</u>
0420.4 <u>Charter School Authorization</u>

0420.42 <u>Charter School Renewal</u>

0420.43 <u>Charter School Revocation</u>

0460 <u>Local Control And Accountability Plan</u>
0460 <u>Local Control And Accountability Plan</u>

0500 <u>Accountability</u>

1312.3Uniform Complaint Procedures1312.3Uniform Complaint Procedures1312.3-E(1)Uniform Complaint Procedures1312.3-E(2)Uniform Complaint Procedures

1431 <u>Waivers</u>

6162.51 <u>State Academic Achievement Tests</u>
6162.51 <u>State Academic Achievement Tests</u>

7160 <u>Charter School Facilities</u>

Status: ADOPTED

# Policy 0420.42: Charter School Renewal

Original Adopted Date: 03/01/2012 | Last Revised Date: 12/01/2021 | Last Reviewed Date: 05/04/2023

Whenever a charter school submits a petition for renewal of its charter, the Board shall review the petition thoroughly and in a timely manner, consistent with the timelines set out in the Education Code. The Board shall consider renewal petitions only of charters originally authorized by the Board itself or by the State Board of Education (SBE) on appeal after initial denial by the Board.

The Board shall deny the renewal petition of any charter school operated as or by a for-profit corporation, a for-profit educational management organization, or a for-profit charter management organization. (Education Code 47604)

When a charter school, concurrently with its renewal petition, proposes to expand operations to one or more additional sites or grade levels, the charter school shall request a material revision to its charter. The material revision may be made only with the approval of the Board and in accordance with the standards and criteria in Education Code 47605 for material revisions. (Education Code 47607)

The Board recommends that a charter school submit its petition for renewal to the Board sufficiently early before the expiration of the term of the charter to allow the Board's deliberations and decision on the renewal petition to be completed with minimal disruption to the charter school's educational program in the renewal year.

The petition for renewal shall include a reasonably comprehensive description of how the charter school has met all new charter school requirements enacted into law after the charter was originally granted or last renewed. (Education Code 47607; 5 CCR 11966.4)

## **Criteria for Granting or Denying Renewal**

Renewals shall be governed by the same standards and criteria that apply to new charter petitions as set forth in Education Code 47605. However, a charter renewal shall not be denied based on the fiscal impact of the charter school on the district or a finding that the charter school is demonstrably unlikely to serve the interests of the entire community in which the school is located, as described in Education Code 47605. (Education Code 47607)

The signature requirement for charter authorization petitions is not applicable to petitions for renewal. (Education Code 47607; 5 CCR 11966.4)

In determining whether to grant a charter renewal, the Board shall review both schoolwide performance and the performance of numerically significant student subgroups on the state and local indicators included in the California School Dashboard, giving greater weight to performance on measurements of academic performance. If the Dashboard indicators are not yet available for the most recently completed academic year before renewal, the Board shall consider verifiable data provided by the charter school related to the Dashboard indicators, such as data from the California Assessment of Student Performance and Progress, or any successor system, for the most recent academic year. The Board shall only consider data from sources adopted by SBE. (Education Code 47607, 47607.2)

Following the Board's review, a renewal of the charter petition may be granted in accordance with a three-tiered system based on school performance, as follows:

### 1. Renewal of Five to Seven Years

- a. A charter school that is not eligible for technical assistance pursuant to Education Code 47607.3 shall be granted renewal for a period of five to seven years when, for two consecutive years immediately preceding the renewal, or for two of the most recent years for which state data is available preceding the renewal if the two consecutive years immediately preceding the renewal decision include the 2019-20 or 2020-21 school year, the charter school achieved either of the following: (Education Code 47607)
  - Received the two highest performance levels schoolwide on all the state indicators included in the Dashboard for which the charter school receives performance levels, provided the charter school has schoolwide performance levels on at least two measurements of academic performance per year in each of the two years
  - 2. For all measurements of academic performance, received performance levels schoolwide that are the same or higher than the state average and, for a majority of numerically significant student subgroups performing statewide below the state average in each respective year, received performance levels that are higher than the state average, provided that the charter school has performance levels on at least two measurements of academic performance for at least two subgroups
- b. If the charter school satisfies the above criteria, it shall only be required to update the renewal petition to include a reasonably comprehensive description of any new requirement of charter schools enacted into law after the charter was originally granted or last renewed and, as necessary, to reflect the current program offered by the charter school. (Education Code 47607)

## 2. Renewal of Five Years

- a. A renewal shall be granted for five years if clear and convincing evidence, demonstrated by state indicators included in the Dashboard, and optionally supported by verified data, , shows either of the following: (Education Code 47607.2)
  - 1. Measurable increases in academic achievement, as defined by at least one year's progress for each year in school
  - 2. Strong postsecondary outcomes, as defined by college enrollment, persistence, and completion rates equal to similar peers
  - 3. For renewal purposes, data is considered verified if it is included on the list of verified data sources adopted by the California State Board of Education
- b. For any such charter school, the Board may deny the renewal petition only upon making written factual findings that the charter school failed to meet or make sufficient progress toward meeting standards that provide a benefit to students at the school, that the closure of the charter school is in the best interest of students, and that the Board's decision provided greater weight to performance on measurements of academic performance. (Education Code 47607.2)

### 3. Denial/Two-Year Renewal

a. The Board shall generally not renew a charter if, for two consecutive years immediately preceding the renewal decision, or for two of the most recent years for which state data is available immediately preceding the renewal if the two consecutive years immediately preceding the renewal decision include the 2019-20 or 2020-21 school year, either of the following

applies: (Education Code 47607.2)

- The charter school has received the two lowest performance levels schoolwide on all the state indicators included in the Dashboard for which it receives performance levels, provided the charter school has schoolwide performance levels on at least two measurements of academic performance per year in each of the two years
- 2. For all measurements of academic performance, the charter school has received performance levels schoolwide that are the same or lower than the state average and, for a majority of numerically significant student subgroups performing statewide below the state average in each respective year, received performance levels that are lower than the state average, provided that the charter school has performance levels on at least two measurements of academic performance for at least two subgroups
- b. However, the Board may grant a two-year renewal to any such charter school if the Board makes written factual findings, setting forth specific facts to support the findings, that: (Education Code 47607.2)
  - 1. The charter school is taking meaningful steps to address the underlying cause(s) of low performance, and those steps are reflected, or will be reflected, in a written plan adopted by the governing body of the charter school.
  - 2. There is clear and convincing evidence, demonstrated by verified data, showing achievement of the criteria specified in item #2a above. For renewal purposes, data is considered verified if it is included on the list of verified data sources adopted by the California State Board of Education

In addition to all the grounds stated above for denial of a charter renewal, the Board may deny renewal of a charter upon a finding that the school is demonstrably unlikely to successfully implement the program set forth in the petition due to substantial fiscal or governance factors or a finding that the school is not serving all students who wish to attend. When denying a charter renewal for either of these reasons, the Board shall provide the charter school at least 30 days' notice of the alleged violation and a reasonable opportunity to cure the violation, including the submission of a proposed corrective action plan. The Board may deny the renewal for these reasons only upon a finding that either the corrective action proposed by the charter school has been unsuccessful or that the violations are sufficiently severe and pervasive as to render a corrective action plan unviable. Any finding that a school is not serving all students who wish to attend shall specifically identify the evidence supporting the finding. (Education Code 47607)

A charter school that qualifies for the state's Dashboard Alternative School Status shall not be subject to any of the above criteria. Instead, in determining whether to grant a charter renewal for such a charter school, the Board shall consider, in addition to the charter school's performance on the state and local indicators included in the Dashboard, the charter school's performance on alternative metrics applicable to the charter school based on the student population served. The Board shall meet with the charter school during the first year of the charter school's term to mutually agree to discuss alternative metrics to be considered and shall notify the charter school of the alternative metrics to be used within 30 days of this meeting. The Board may deny a charter renewal only upon making written findings, setting forth specific facts to support the findings, that the closure of the charter school is in the best interest of students. (Education Code 47607)

## **Timelines for Board Action**

Within 60 days of receiving the renewal petition, the Board shall hold a public hearing to review documentation submitted by the charter school, determine the level of support for the petition, and obtain public input. A petition is deemed received on the day the petitioner submits a petition to the district office, along with a signed {\$\$R774272\$}

certification that the petitioner deems the petition to be complete. (Education Code 47605)

The Board shall either grant or deny the charter renewal within 90 days of receiving the petition. The date may be extended by an additional 30 days if both the petitioner and the Board agree to the extension. (Education Code 47605)

At least 15 days before the public hearing at which the Board will grant or deny the charter petition, the Board shall publish all staff recommendations and recommended findings regarding the petition. During the public hearing, petitioners shall have equal time and opportunity to present evidence and testimony to respond to the staff recommendations and findings. (Education Code 47605)

If the Board fails to make a written factual finding when required for denial of the petition pursuant to the section "Criteria for Granting or Denying Renewal" above within the required time period, the absence of a written factual finding shall be deemed an approval of the renewal petition.

The Superintendent or designee shall provide notification to the California Department of Education, within 10 calendar days of the Board's action, whenever a renewal of the charter is granted or denied. (Education Code 47604.32; 5 CCR 11962.1)

If the Board denies a renewal petition, the charter school may submit its application for renewal to the County Board of Education within 30 days of the Board's written factual findings supporting the denial. (Education Code 47605, 47607.5)

#### **School Closure**

If a charter is not renewed and the charter school ceases operation, the school closure procedures specified in the charter in accordance with Education Code 47605 and 5 CCR 11962 shall be implemented. (Education Code 47604.32, 47605)

## Policy Reference Disclaimer:

These references are not intended to be part of the policy itself, nor do they indicate the basis or authority for the board to enact this policy. Instead, they are provided as additional resources for those interested in the subject matter of the policy.

Management Resources	Description
<b>Federal</b> 20 USC 7221-7221j	<b>Description</b> Expanding opportunity through quality charter schools
Ed. Code 60600-60648.5	Assessment of academic achievement
Ed. Code 56145-56146	Special education services in charter schools
Ed. Code 52052	Accountability; numerically significant student subgroups
Ed. Code 47600-47616.7	Charter Schools Act of 1992
5 CCR 11966.5	Charter petitions that have not been renewed; submission to county board of education
5 CCR 11966.4	Submission of charter renewal petition
<b>State</b> 5 CCR 11962-11962.1	<b>Description</b> Definitions

CSBA Publication Charter Schools: A Guide for Governance Teams, rev. June 2021

Website CSBA District and County Office of Education Legal Services

Website <u>California Charter Authorizing Professionals</u>

Website <u>California Charter Schools Association</u>

Website <u>California Department of Education, Charter Schools</u>

Website <u>National Association of Charter School Authorizers</u>

Website <u>U.S. Department of Education</u>

Website <u>CSBA</u>

## **Cross References**

Code Description

0420.4 <u>Charter School Authorization</u>

0420.4 Charter School Authorization

0420.41 <u>Charter School Oversight</u>

0420.41-E(1) Charter School Oversight

0420.43 <u>Charter School Revocation</u>

0500 <u>Accountability</u>

6162.51 <u>State Academic Achievement Tests</u>

6162.51 <u>State Academic Achievement Tests</u>

Status: ADOPTED

### Policy 0420.42: Charter School Renewal

Original Adopted Date: 03/01/2012 | Last Revised Date: 12/01/2021 | Last Reviewed Date:

12/01/202105/04/2023

The Governing Board believes that the ongoing operation of a charter school should be dependent on the school's effectiveness in achieving its mission and goals for student learning and other student outcomes.

Whenever a charter school submits a petition for renewal of its charter, the Board shall review the petition thoroughly and in a timely manner, consistent with the timelines set out in the Education Code. The Board shall consider renewal petitions only of charters originally authorized by the Board itself or by the State Board of Education (SBE) on appeal after initial denial by the Board.

The Board shall deny the renewal petition of any charter school operated as or by a for-profit corporation, a for-profit educational management organization, or a for-profit charter management organization. (Education Code 47604)

When a charter school, concurrently with its renewal petition, proposes to expand operations to one or more additional sites or grade levels, the charter school shall request a material revision to its charter. The material revision may be made only with the approval of the Board and in accordance with the standards and criteria in Education Code 47605 for material revisions. (Education Code 47607)

The Board recommends that a charter school submit its petition for renewal to the Board sufficiently early before the expiration of the term of the charter to allow the Board's deliberations and decision on the renewal petition to be completed with minimal disruption to the charter school's educational program in the renewal year.

The petition for renewal shall include a reasonably comprehensive description of how the charter school has met all new charter school requirements enacted into law after the charter was originally granted or last renewed. (Education Code 47607; 5 CCR 11966.4)

#### **Criteria for Granting or Denying Renewal**

Renewals shall be governed by the same standards and criteria that apply to new charter petitions as set forth in Education Code 47605. However, a charter renewal shall not be denied based on the fiscal impact of the charter school on the district or a finding that the charter school is demonstrably unlikely to serve the interests of the entire community in which the school is located, as described in Education Code 47605. (Education Code 47607)

The signature requirement for charter authorization petitions is not applicable to petitions for renewal. (Education Code 47607; 5 CCR 11966.4)

In determining whether to grant a charter renewal, the Board shall review both schoolwide performance and the performance of numerically significant student subgroups on the state and local indicators included in the California School Dashboard, giving greater weight to performance on measurements of academic performance. If the Dashboard indicators are not yet available for the most recently completed academic year before renewal, the Board shall consider verifiable data provided by the charter school related to the Dashboard indicators, such as data from the California Assessment of Student Performance and Progress, or any successor system, for the most recent academic year. The Board shall only consider data from sources adopted by SBE. (Education Code 47607, 47607.2)

Following the Board's review, a renewal of the charter petition may be granted in accordance with a three-tiered system based on school performance, as follows:

#### 1. Renewal of Five to Seven Years

- a. A charter school that is not eligible for technical assistance pursuant to Education Code 47607.3 shall be granted renewal for a period of five to seven years when, for two consecutive years immediately preceding the renewal, or for two of the most recent years for which state data is available preceding the renewal if the two consecutive years immediately preceding the renewal decision include the 2019-20 or 2020-21 school year, the charter school achieved either of the following: (Education Code 47607)
  - 1. Received the two highest performance levels schoolwide on all the state indicators included in the Dashboard for which the charter school receives performance levels, provided the charter school has schoolwide performance levels on at least two measurements of academic performance per year in each of the two years
  - 2. For all measurements of academic performance, received performance levels schoolwide that are the same or higher than the state average and, for a majority of numerically significant student subgroups performing statewide below the state average in each respective year, received performance levels that are higher than the state average, provided that the charter school has performance levels on at least two measurements of academic performance for at least two subgroups
- b. If the charter school satisfies the above criteria, it shall only be required to update the renewal petition to include a reasonably comprehensive description of any new requirement of charter schools enacted into law after the charter was originally granted or last renewed and, as necessary, to reflect the current program offered by the charter school. (Education Code 47607)

## 2. Renewal of Five Years

- a. A renewal shall be granted for five years if clear and convincing evidence, demonstrated by state indicators included in the Dashboard, and optionally supported by verified data, by verified data, shows either of the following: (Education Code 47607.2)
  - 1. Measurable increases in academic achievement, as defined by at least one year's progress for each year in school
  - Strong postsecondary outcomes, as defined by college enrollment, persistence, and completion rates equal to similar peers
  - 2.3. For renewal purposes, data is considered verified if it is included on the list of verified data sources adopted by the California State Board of Education
- b. For any such charter school, the Board may deny the renewal petition only upon making written factual findings that the charter school failed to meet or make sufficient progress toward meeting standards that provide a benefit to students at the school, that the closure of the charter school is in the best interest of students, and that the Board's decision provided greater weight to performance on measurements of academic performance. (Education Code 47607.2)

#### 3. Denial/Two-Year Renewal

- a. The Board shall generally not renew a charter if, for two consecutive years immediately preceding the renewal decision, or for two of the most recent years for which state data is available immediately preceding the renewal if the two consecutive years immediately preceding the renewal decision include the 2019-20 or 2020-21 school year, either of the following applies: (Education Code 47607.2)
  - The charter school has received the two lowest performance levels schoolwide on all the state indicators included in the Dashboard for which it receives performance levels, provided the charter school has schoolwide performance levels on at least two measurements of academic performance per year in each of the two years
  - 2. For all measurements of academic performance, the charter school has received performance levels schoolwide that are the same or lower than the state average and, for a majority of numerically significant student subgroups performing statewide below the state average in each respective year, received performance levels that are lower than the state average, provided that the charter school has performance levels on at least two measurements of academic performance for at least two subgroups
- b. However, the Board may grant a two-year renewal to any such charter school if the Board makes written factual findings, setting forth specific facts to support the findings, that: (Education Code 47607.2)
  - 1. The charter school is taking meaningful steps to address the underlying cause(s) of low performance, and those steps are reflected, or will be reflected, in a written plan adopted by the governing body of the charter school.
  - 2. There is clear and convincing evidence, demonstrated by verified data, showing achievement of the criteria specified in item #2a above. For renewal purposes, data is considered verified if it is included on the list of verified data sources adopted by the California State Board of Education

In addition to all the grounds stated above for denial of a charter renewal, the Board may deny renewal of a charter upon a finding that the school is demonstrably unlikely to successfully implement the program set forth in the petition due to substantial fiscal or governance factors or a finding that the school is not serving all students who wish to attend. When denying a charter renewal for either of these reasons, the Board shall provide the charter school at least 30 days' notice of the alleged violation and a reasonable opportunity to cure the violation, including the submission of a proposed corrective action plan. The Board may deny the renewal for these reasons only upon a finding that either the corrective action proposed by the charter school has been unsuccessful or that the violations are sufficiently severe and pervasive as to render a corrective action plan unviable. Any finding that a school is not serving all students who wish to attend shall specifically identify the evidence supporting the finding. (Education Code 47607)

A charter school that qualifies for the state's Dashboard Alternative School Status shall not be subject to any of the above criteria. Instead, in determining whether to grant a charter renewal for such a charter school, the Board shall consider, in addition to the charter school's performance on the state and local indicators included in the Dashboard, the charter school's performance on alternative metrics applicable to the charter school based on the student population served. The Board shall meet with the charter school during the first year of the charter school's term to mutually agree to discuss alternative metrics to be considered and shall notify the charter school of the alternative metrics to be used within 30 days of this meeting. The Board may deny a charter renewal only upon making written findings, setting forth specific facts to support the findings, that the closure of the charter school is in the best interest of students. (Education Code 47607)

Within 60 days of receiving the renewal petition, the Board shall hold a public hearing to review documentation submitted by the charter school, determine the level of support for the petition, and obtain public input. A petition is deemed received on the day the petitioner submits a petition to the district office, along with a signed certification that the petitioner deems the petition to be complete. (Education Code 47605)

The Board shall either grant or deny the charter renewal within 90 days of receiving the petition. The date may be extended by an additional 30 days if both the petitioner and the Board agree to the extension. (Education Code 47605)

At least 15 days before the public hearing at which the Board will grant or deny the charter petition, the Board shall publish all staff recommendations and recommended findings regarding the petition. During the public hearing, petitioners shall have equal time and opportunity to present evidence and testimony to respond to the staff recommendations and findings. (Education Code 47605)

If the Board fails to make a written factual finding when required for denial of the petition pursuant to the section "Criteria for Granting or Denying Renewal" above within the required time period, the absence of a written factual finding shall be deemed an approval of the renewal petition.

The Superintendent or designee shall provide notification to the California Department of Education, within 10 calendar days of the Board's action, whenever a renewal of the charter is granted or denied. (Education Code 47604.32; 5 CCR 11962.1)

If the Board denies a renewal petition, the charter school may submit its application for renewal to the County Board of Education within 30 days of the Board's written factual findings supporting the denial. (Education Code 47605, 47607.5)

## **School Closure**

If a charter is not renewed and the charter school ceases operation, the school closure procedures specified in the charter in accordance with Education Code 47605 and 5 CCR 11962 shall be implemented. (Education Code 47604.32, 47605)

#### Policy Reference Disclaimer:

These references are not intended to be part of the policy itself, nor do they indicate the basis or authority for the board to enact this policy. Instead, they are provided as additional resources for those interested in the subject matter of the policy.

<b>State</b> 5 CCR 11962-11962.1	<b>Description</b> Definitions
5 CCR 11966.4	Submission of charter renewal petition
5 CCR 11966.5	Charter petitions that have not been renewed; submission to county board of education
Ed. Code 47600-47616.7	Charter Schools Act of 1992
Ed. Code 52052	Accountability; numerically significant student subgroups
Ed. Code 56145-56146	Special education services in charter schools
Ed. Code 60600-60648.5	Assessment of academic achievement

Federal Description

20 USC 7221-7221j Expanding opportunity through quality charter schools

Management Resources Description

CSBA Publication Charter Schools: A Guide for Governance Teams, rev. June 2021

Website <u>CSBA District and County Office of Education Legal Services</u>

Website <u>California Charter Authorizing Professionals</u>

Website <u>California Charter Schools Association</u>

Website <u>California Department of Education, Charter Schools</u>

Website National Association of Charter School Authorizers

Website <u>U.S. Department of Education</u>

Website <u>CSBA</u>

# **Cross References**

Code Description

0420.4 <u>Charter School Authorization</u>

0420.4 <u>Charter School Authorization</u>

0420.41 <u>Charter School Oversight</u>

0420.41-E(1) <u>Charter School Oversight</u>

0420.43 <u>Charter School Revocation</u>

0500 <u>Accountability</u>

6162.51 <u>State Academic Achievement Tests</u>

6162.51 <u>State Academic Achievement Tests</u>

Status: ADOPTED

## Policy 0420.43: Charter School Revocation

Original Adopted Date: 03/01/2012 | Last Revised Date: 03/01/2020 | Last Reviewed Date: 12/01/2013

The Governing Board expects any charter school it authorizes to provide a sound educational program that promotes student learning and to carry out its operations in a manner that complies with law and the terms of its charter. The Board may revoke a charter in accordance with law.

When the Board determines, in writing, that any violation under Education Code 47607 constitutes a severe and imminent threat to the health or safety of students, the Board may immediately revoke the school's charter. When such a determination is made, the Board shall approve and deliver to the charter school's governing body, the County Board of Education, and the California Department of Education (CDE) a Notice of Revocation by Determination of a Severe and Imminent Threat to Pupil Health or Safety. (Education Code 47607; 5 CCR 11968.5.3)

In all other circumstances, the Board may revoke a charter after providing due process and using the procedures described below. The Board may revoke a charter if it makes a written factual finding specific to that charter school and supported by substantial evidence that the charter school has done any of the following: (Education Code 47607)

- 1. Committed a material violation of any of the conditions, standards, or procedures set forth in the charter
- 2. Failed to meet or pursue any of the student outcomes identified in the charter
- 3. Failed to meet generally accepted accounting principles or engaged in fiscal mismanagement
- 4. Violated any law

The Board shall also consider revoking the charter of any charter school for which the California Collaborative for Educational Excellence (CCEE) has provided advice and assistance pursuant to Education Code 47607.3 if CCEE has issued either of the following findings: (Education Code 47607.3)

- That the charter school has failed or is unable to implement the recommendations of the CCEE
- 2. That the inadequate performance of the charter school, as based on the California School Dashboard, is so persistent or acute as to require revocation of the charter

In determining whether to revoke a charter, the Board shall consider increases in student academic achievement for all numerically significant groups of students served by the charter school, as defined in Education Code 52052. (Education Code 47607, 47607.3)

### **Revocation Procedures**

If the Board is considering a revocation of a charter school, it shall take action to approve and deliver a Notice of Violation to the charter school's governing body. The Notice of Violation shall identify: (Education Code 47607; 5 CCR 11965, 11968.5.2)

1. The charter school's alleged violation(s).

- 2. All evidence relied upon by the Board in determining that the charter school committed the alleged violation(s), including the date and duration of the alleged violation(s). The Notice shall show that each alleged violation is both material and uncured and that it occurred within a reasonable period of time before the Notice of Violation is issued.
- 3. The period of time that the Board has concluded is a reasonable period of time for the charter school to remedy or refute the identified violation(s). In identifying this time period, the Board shall consider the amount of time reasonably necessary to remedy each identified violation, which may include the charter school's estimation as to the anticipated remediation time.

At least 72 hours prior to any meeting at which the Board will consider issuing a Notice of Violation, the Board shall provide the charter school with notice and all relevant documents related to the proposed action. (5 CCR 11968.5.2)

By the end of the remedy period identified in the Notice of Violation, the charter school's governing body may submit to the Board a detailed written response and supporting evidence addressing each identified violation, including, as applicable, a refutation, remedial action taken, or proposed remedial action. (5 CCR 11968.5.2)

At the conclusion of the remedy period specified in the Notice of Violation, the Board shall evaluate any response and supporting evidence provided by the charter school's governing body and shall take one of the following actions: (5 CCR 11968.5.2)

- 1. Discontinue revocation of the charter and provide timely written notice of such action to the charter school's governing body
- 2. Continue revocation of the charter, by issuing a Notice of Intent to Revoke to the charter school's governing body within 60 calendar days of the conclusion of the remedy period, if there is substantial evidence that the charter school has failed to remedy a violation identified in the Notice of Violation or to refute a violation to the Board's satisfaction. All evidence relied upon by the Board for the decision shall be included in the Notice of Intent to Revoke.

If the Board issues a Notice of Intent to Revoke, it shall hold a public hearing concerning the revocation on the date specified in the notice, which shall be no later than 30 days after providing the notice. Within 30 calendar days after the public hearing, or within 60 calendar days if extended by written mutual agreement of the Board and the charter school, the Board shall issue a final decision on the revocation of the charter. (Education Code 47607; 5 CCR 11968.5.2)

If the Board fails to meet the timelines specified above for issuing a Notice of Intent to Revoke or a final decision, the revocation process shall be deemed terminated. (5 CCR 11968.5.2)

Within 10 calendar days of the Board's final decision, the Superintendent or designee shall provide a copy of the final decision to CDE and the County Board. (Education Code 47604.32; 5 CCR 11968.5.2)

Notwithstanding any language to the contrary in a charter petition, the district is not obligated to follow the dispute resolution procedures of a charter prior to revoking that charter, and any language to the contrary in any charter petition is null and void and not binding on the district.

## **Appeals**

If the Board revokes a charter, the charter school may, within 30 days of the Board's final decision, appeal the revocation to the County Board. The County Board's decision may subsequently be appealed to the State Board of Education by either the charter school or the district. However, a revocation based upon the findings of CCEE

pursuant to Education Code 47607.3 may not be appealed. (Education Code 47607, 47607.3; 5 CCR 11968.5.3-11968.5.5)

## **School Closure**

If a charter school ceases operation due to revocation, the Board and/or the charter school shall implement the school closure procedures specified in the charter in accordance with Education Code 47605 and 5 CCR 11962. (Education Code 47603.32)

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<b>State</b> 5 CCR 11960-11969.10	<b>Description</b> Charter schools
5 CCR 11968.5.1-11968.5.5	Charter revocations
Ed. Code 47600-47616.7	Charter Schools Act of 1992
Ed. Code 47607	Charter renewals and revocations
Ed. Code 52052	Accountability; numerically significant student subgroups
Management Resources Court Decision	<b>Description</b> Today's Fresh Start, Inc. v. Los Angeles County Office of Education, (2013) 57 Cal.4th 197
CSBA Publication	Charter Schools: A Guide for Governance Teams, rev. June 2021
CSBA Publication	The Role of the Charter School Authorizer, Online Course
Website	CSBA District and County Office of Education Legal Services
Website	National Association of Charter School Authorizers
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# **Cross References**

<b>Code</b> 0420.4	Charter School Authorization
0420.4	<u>Charter School Authorization</u>
0420.41	Charter School Oversight
0420.41-E(1)	Charter School Oversight
0420.42	Charter School Renewal
0500	Accountability
{SR774275}	

Status: ADOPTED

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When the Board determines, in writing, that any violation under Education Code 47607 constitutes a severe and imminent threat to the health or safety of students, the Board may immediately revoke the school's charter. When such a determination is made, the Board shall approve and deliver to the charter school's governing body, the County Board of Education, and the California Department of Education (CDE) a Notice of Revocation by Determination of a Severe and Imminent Threat to Pupil Health or Safety. (Education Code 47607; 5 CCR 11968.5.3)

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- 1. Committed a material violation of any of the conditions, standards, or procedures set forth in the charter
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