### Board Item #10.3



# Preparing for the Issuance of Measures Q & R Bonds

Sacramento City Unified School District

May 2, 2013

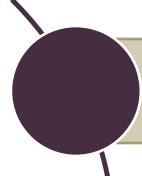


## Measures Q & R Approved in November 2012

- Measure Q
  - \$346 Million
- Measure R
  - \$68 Million
- Estimated tax rate of \$54 per \$100,000 of assessed value



### **GO Bonds**



A loan issued by a school district and repaid from an *ad valorem* tax on property



Voter approved bond

- Traditionally requires a 2/3 vote
- Schools can authorize with 55% approval under Prop. 39



Bond proceeds must be spent on real property

- Land, buildings, permanent improvements
- Furniture and equipment permitted under Prop. 39

### **General Obligation Bond Taxes**

- Once approved by the voters, taxes are imposed based on annual debt service from bonds issued
  - Repaid from a tax on all assessed value ("AV") in a district's boundaries

Tax Rates Per \$100,000 of AV= Bond Debt Service / AV \* \$100,000



### Suggested Approach to Issuing Measures Q & R Bonds

- Evaluate construction expenditure needs over a 2 year period
- Determine whether the amount of bonds needed to fund expenditures can be issued using conservative bond assumptions
  - If assumptions are too aggressive, the result is higher than expected tax rates
- Implement construction expenditure plan based on ability to issue bonds
  - Re-evaluate bond plan annually
  - Iterative process



#### **Issuance Parameters**

### **Bond Term**

- Based on useful life of projects
- Not to exceed 25 years

### **Interest Repayment Structure**

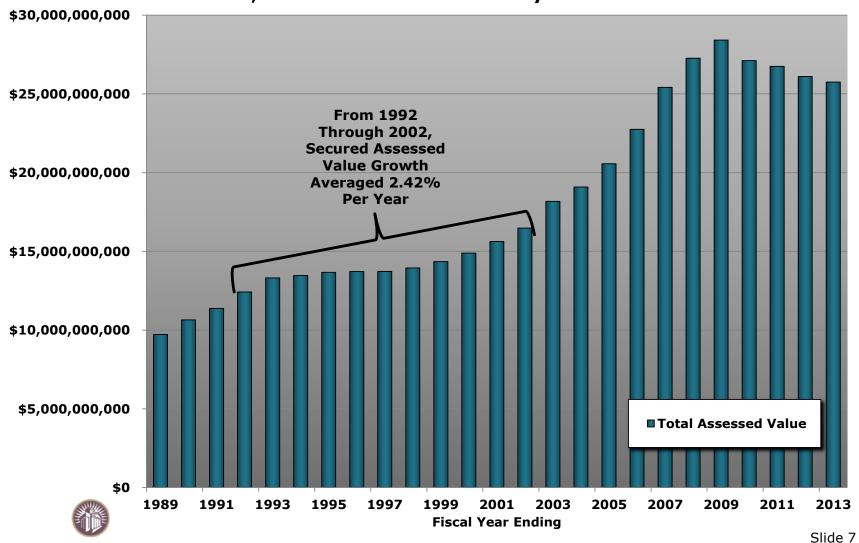
Current interest bonds

#### **Assessed Value Growth Rate**

Based on conservative assumptions



## Over the Past 25 Years, Assessed Value In the District has Grown by an Annual Average of 4.14%, With Secured Assessed Value Increasing by an Annual Average of 3.63%. However, Since 2008-09, Assessed Value has Steadily Declined



#### **Preliminary Bond Plan Assumptions**

- 0.00% Annual Increase in Net Local Secured A.V. for 2013-14
- 1.00% Annual Increase in Net Local Secured A.V. for 2014-15
- 2.00% Annual Increase in Net Local Secured A.V. after 2014-15 (average is 3.63% over past 22 years, with a low of -5.06% in 2009-10)
- 0.00% Annual Increase in All Other A.V.
- 0.00% Assumed Deliquency Rate on Secured Property (Teeter Plan)
- 5.00% Assumed Deliquency Rate on Unsecured Property
  - \$44 Maximum Annual Tax Levy Per \$100,000 of Assessed Value for Measure Q
  - \$10 Maximum Annual Tax Levy Per \$100,000 of Assessed Value for Measure R
  - > The District must be comfortable with and "own" the assumptions



## **Approximately \$70 Million Can be Issued to Fund Projects Over the Next 2 Years**

Bond Series	Estimated Issuance Amount	Notes on Issuance
Measure Q – Series A	\$16,500,000	Short-Term Notes
Measure Q – Series B	\$26,400,000	QSCBs
Measure R – Series A	\$13,500,000	25 Year Bonds
Measure R – Series B	\$13,600,000	QSCBs
Total	\$70,000,000	



Estimated Costs of Issuance				
Description	Measure Q Estimated Cost	Measure R Estimated Cost		
Orrick, Sutcliffe & Herrington				
Professional Services (Bond Counsel)	\$30,000	\$30,000		
Professional Services & Expenses (Disclosure Counsel)	\$20,000	\$20,000		
Out-of-Pocket Expenses	\$2,500	\$2,500		
Capitol Public Finance Group				
Professional Services (Financial Advisor)	\$65,000	\$65,000		
Bond Planning	\$17,500	\$17,500		
Out-of-Pocket Expenses	\$2,500	\$2,500		
Other Expenses				
Standard & Poor's, Rating Agency (Rating Agency)	\$26,500	\$22,000		
Cal-Muni Statistics	\$1,500	\$1,500		
Sourcemedia - Official Publication	\$2,500	\$2,500		
Ipreo - Electronic POS Distribution & Sale Platform	\$2,500	\$2,500		
AVIA (Printing and Freight)	\$2,500	\$2,500		
Contingency	\$20,000	\$20,000		
<b>Estimated Total Costs of Issuance</b>	\$193,000	\$188,500		

• An Underwriter's Discount of not-to-exceed 1% of the par amount of the bonds can be expected in addition to costs of issuance.



#### **Estimated Measure Q Bond Issuance Schedule**

			Capital	
	Issuance	Current	Appreciation	Total Bond
Bond Series	Year	<b>Interest Bonds</b>	Bonds	Issuances
Series A - Short Term	2013	\$16,500,000	\$0	\$16,500,000
Series B - QSCB	2013	\$26,400,000	\$0	\$26,400,000
Series C	2015	\$75,000,000	\$0	\$75,000,000
Series D	2017	\$75,000,000	\$0	\$75,000,000
Series E	2019	\$50,000,000	\$0	\$50,000,000
		\$242,900,000	\$0	\$242,900,000
Remaining Bonds	TBD	\$103,100,000	<b>\$0</b>	\$103,100,000

Total Bond Authorization: \$346,000,000

Total Bond Authorization:

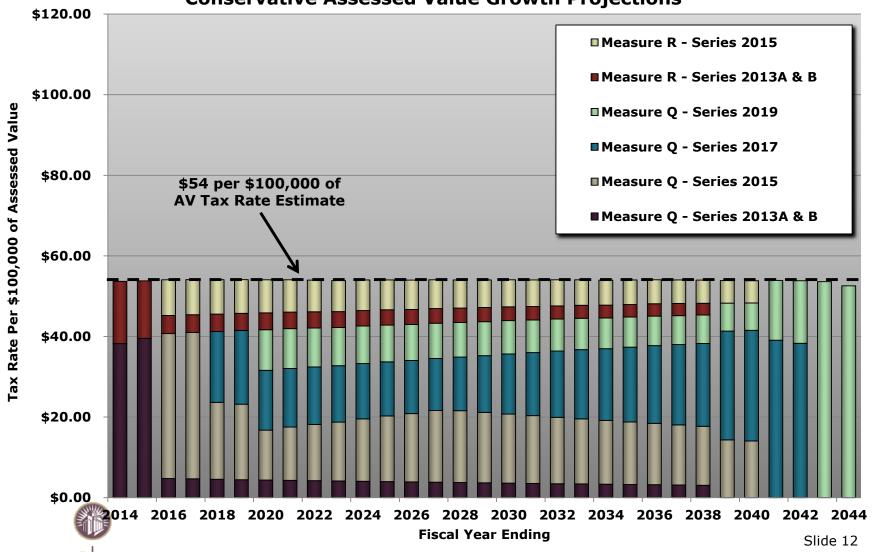
#### **Estimated Measure R Bond Issuance Schedule**

	Issuance	Current	Capital Appreciation	Total Bond
<b>Bond Series</b>	Year	<b>Interest Bonds</b>	Bonds	Issuances
Series A	2013	\$13,500,000	\$0	\$13,500,000
Series B - QSCB	2013	\$13,600,000	\$0	\$13,600,000
Series C	2015	\$30,000,000	\$0	\$30,000,000
		\$57,100,000	<b>\$0</b>	\$57,100,000
Remaining Bonds	TBD	\$10,900,000	<b>\$0</b>	\$10,900,000

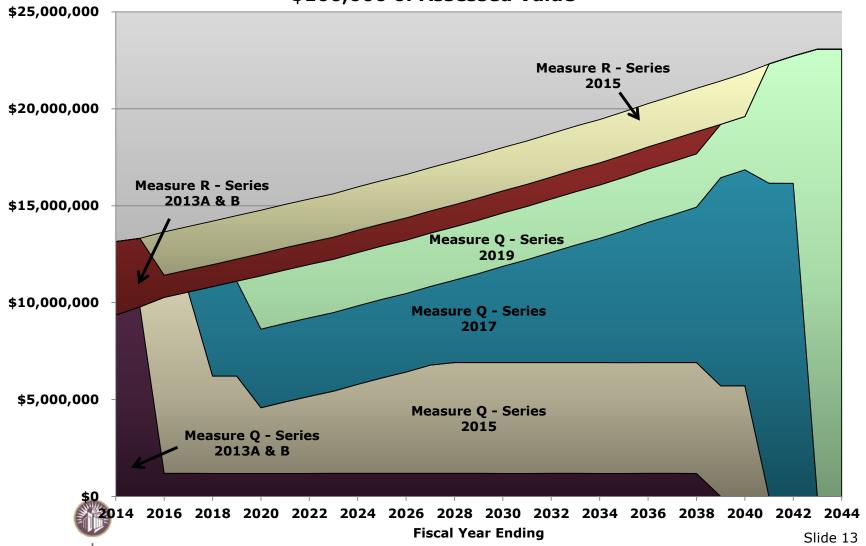
\$68,000,000

Slide 11

# The District Could Issue Approximately \$243 Million of Measure Q and \$57 Million of Measure R Over 8 Years, While Maintaining the Tax Rate Promise of \$54 Per \$100,000 of Assessed Value, Based on Conservative Assessed Value Growth Projections



## Debt Service on the 4 Series of Measure Q and 2 Series of Measure R Bonds Would Be Structured to Escalate Based on the Projected Growth in Assessed Value to Maximize Tax Rates at \$54 per \$100,000 of Assessed Value



### **Method of Sale**

Board resolution will authorize both a negotiated and competitive sale

Lowest borrowing cost is achieved through a competitive sale IF certain conditions are met:

- Reasonable underwriter's discount
- Complexity of transaction can be simplified for potential investors
- Can receive 3 bids

Otherwise, a negotiated sale would likely provide better costs

- RFP process to select underwriter
- More flexibility during pricing to have market conditions reflected in the bond structure



### **Documents to Be Considered on May 16**

#### **Board Resolution**

- Requests County Issue Bonds
- Parameters for Selling bonds (maximum sizing, maturity date and interest rate and method of sale)
- Approves form of various documents

#### Official Statement

Disclosure document

### Continuing Disclosure Certificate

 Requires annual update of information in the OS and disclosure of material events



### **Documents to Be Considered (Cont'd)**

### Paying Agent Agreement

 Agreement between District and County where the County agrees to provide payment on the bonds

## Official Notice of Sale (Used for Competitive Sale)

Document used to specify bidding terms

## Bond Purchase Agreement (Used for Negotiated Sale)

 Agreement between District and Underwriter specifying the price and conditions for purchasing bonds



### **Schedule**

**May 16** 

**Board Considers Adoptions of Bond Resolution** 

**May 21** 

 County Board of Supervisors **Authorizes Bond Issuance** 

Late May/Early June • Sale of Bonds

**Late June/Early July** 

Bond Closing

June- August

Quick Strikes, Fields, Technology, Gyms, etc.

**August** 

Board Approval of Bond Steering Committee Recommendations





MEASURE R	Descripton	Amount (Millions)
JFK	Renovation of field, stadium, track	\$4.90
	New Restroom Building/Snack Bar	\$1.00
Rosemont	New Synthetic field	\$2.00
Cal Middle	Modernization/Expansion of Gym	\$2.00
Central Kitchen	Phase I (Planning)	\$2.00
Deferred Maintenance allocation		
(initial two year allocation @ \$2		\$4.00
million/year)		
CKM	Renovations to gym floor, bleachers,	\$2.00
HJ	Renovations to gym floor, bleachers,	\$3.30
	(will be reimbursed out of state ERP n	noney)
Fern Bacon	Bleacher and ADA Upgrades	\$1.00
	(will be reimbursed out of state ERP n	noney)
	Total	\$22.20





MEASURE Q	Descripton		Amount (Millions)
Project Green	(\$1 million/year for 5 years)		\$3.00
Alice Birney	Portable Project		\$2.00
Computer Carts			\$2.50
Technology Infrastructure (e-rate)			\$1.80
Technology Student Information Syst	em / Business Intelligence System		\$5.00
Quick Strike Projects @ all sites (\$20,0	000-\$25,000) each		\$2.00
Projects include digital marquees, la	ndscaping, painting, fencing, security		
cameras, lighting, plumbing fixture u	ipgrades, shade trees, resurface & resti	ripe	
parking and/or playgrounds, play are	ea upgrades, etc.		
First In The Series of Site Modernizati	on Projects		\$5.00
	Door hardware, windows, parking lot		
Earl Warren	repairs, painting, addition of two		
	portable classrooms.		
	Technology upgrades, window		
Elder Creek	repair, ceiling tile replacement, play-		
	ground upgrades, painting		





MEASURE Q	Descripton	Amount (Millions)			
Site Modernization Projects (	Site Modernization Projects Continued				
	Flooring repairs/replacement, door				
Ethel Baker	replacement, plumbing upgrades in				
Ether Baker	restrooms, painting, technology,				
	blacktop resurfacing, windows				
Ethel Phillips	Technology upgrades, windows,				
Ether Phillips	parking lot upgrades, painting				
	HVAC repairs, technology upgrades,				
Father Keith B Kenny	door hardware, windows, replace				
l attier Keitir B Keiliry	flooring, blacktop resurfacing, roof				
	repairs				
	Technology upgrades, windows,				
Hollywood Park	flooring repairs/upgrades, parking lot				
Hollywood Fark	upgrades, restriping, plumbing				
	fixtures, painting				
HW Harkness	Technology upgrades, windows,				
	landscaping, parking lot				
	improvements, playground upgrades,				
	painting				





MEASURE Q	Descripton	Amount (Millions)		
Site Modernization Projects Continued				
Oak Ridge	HVAC repairs, electrical upgrades, lighting repairs/replacement, windows, parking lot upgrades, painting			
Pacific	Electrical upgrades, lighting upgrades, technology upgrades, door hardware, windows, flooring repairs/replacement, parking lot & playground upgrades, painting			
Peter Burnett	Windows, repair/replace flooring, parking lot upgrades, playground improvements, technology upgrades			
Rosa Parks	Windows, flooring repairs/replacement, parking lot upgrades, rest-room upgrades, landscaping, two additional relocatable classrooms, two new playgrounds, fencing, painting, restroom upgrades			





MEASURE Q	Descripton		Amount (Millions)
Site Modernization Projects Contin	ued		
	Technology upgrades, windows,		
Theodore Judah	playground upgrades, landscaping,		
	painting		
	Restroom upgrades, electrical		
	upgrades, windows, flooring		
William Land	replacement/repairs, landscaping,		
	parking lot & playground upgrades,		
	plumbing fixtures		
Roofing	Fern Bacon		\$3.20
	Pacific		
	Peter Burnett		
	LDV		
	Hollywood Park		
Additional School Site Building			
Upgrades, Moderization,			\$10.00
Replacement			
Direct Costs associated with bond			\$4.00
program (two years)			\$4.00
		Total	\$38.50
Reserve to be allocated in the future			\$9.30
		Grand Total	\$70.00





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## **Questions?**



