## Board Item \#10.3

## Preparing for the Issuance of Measures Q \& R Bonds

Sacramento City Unified School District

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\text { May 2, } 2013
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## Sacramento City Unified School District

Putting Children First

## Measures Q \& R Approved in November 2012

- Measure Q
- \$346 Million
- Measure R
- \$68 Million
- Estimated tax rate of \$54 per \$100,000 of assessed value


## GO Bonds

A loan issued by a school district and repaid from an ad valorem tax on property

Voter approved bond
-Traditionally requires a $2 / 3$ vote

- Schools can authorize with 55\% approval under Prop. 39

Bond proceeds must be spent on real property

- Land, buildings, permanent improvements
- Furniture and equipment permitted under Prop. 39


## General Obligation Bond Taxes

- Once approved by the voters, taxes are imposed based on annual debt service from bonds issued
- Repaid from a tax on all assessed value ("AV") in a district's boundaries

Tax Rates Per \$100,000 of AV= Bond Debt Service / AV * \$100,000

## Suggested Approach to Issuing Measures Q \& R Bonds

- Evaluate construction expenditure needs over a 2 year period
- Determine whether the amount of bonds needed to fund expenditures can be issued using conservative bond assumptions
- If assumptions are too aggressive, the result is higher than expected tax rates
- Implement construction expenditure plan based on ability to issue bonds
- Re-evaluate bond plan annually
- Iterative process


## Issuance Parameters

## Bond Term

- Based on useful life of projects
- Not to exceed 25 years


## Interest Repayment Structure

- Current interest bonds


## Assessed Value Growth Rate

- Based on conservative assumptions

Over the Past 25 Years, Assessed Value In the District has Grown by an Annual Average of 4.14\%, With Secured Assessed Value Increasing by an Annual Average of 3.63\%. However, Since 200809, Assessed Value has Steadily Declined


## Preliminary Bond Plan Assumptions

0.00\% - Annual Increase in Net Local Secured A.V. for 2013-14
1.00\% - Annual Increase in Net Local Secured A.V. for 2014-15
2.00\% - Annual Increase in Net Local Secured A.V. after 2014-15
(average is $3.63 \%$ over past 22 years, with a low of $-5.06 \%$ in 2009-10)
$0.00 \%$ - Annual Increase in All Other A.V.
0.00\% - Assumed Deliquency Rate on Secured Property (Teeter Plan)
5.00\% - Assumed Deliquency Rate on Unsecured Property
$\$ 44$ - Maximum Annual Tax Levy Per \$100,000 of Assessed Value for Measure Q
$\$ 10$ - Maximum Annual Tax Levy Per \$100,000 of Assessed Value for Measure R
> The District must be comfortable with and "own" the assumptions

## Approximately $\mathbf{\$ 7 0}$ Million Can be Issued to Fund Projects Over the Next 2 Years

| Bond Series | Estimated Issuance <br> Amount | Notes on Issuance |
| :--- | :---: | :--- |
| Measure Q - Series A | $\$ 16,500,000$ | Short-Term Notes |
| Measure Q - Series B | $\$ 26,400,000$ | QSCBs |
| Measure R - Series A | $\$ 13,500,000$ | 25 Year Bonds |
| Measure R - Series B | $\$ 13,600,000$ | QSCBs |
| Total | $\$ 70,000,000$ |  |


| Estimated Costs of Issuance |  |  |
| :--- | ---: | ---: |
| Description | Measure Q <br> Estimated <br> Cost | Measure R <br> Estimated <br> Cost |
| Orrick, Sutcliffe \& Herrington |  |  |
| Professional Services (Bond Counsel) | $\$ 30,000$ | $\$ 30,000$ |
| Professional Services \& Expenses (Disclosure Counsel) | $\$ 20,000$ | $\$ 20,000$ |
| Out-of-Pocket Expenses | $\$ 2,500$ | $\$ 2,500$ |
| Capitol Public Finance Group |  |  |
| Professional Services (Financial Advisor) | $\$ 65,000$ | $\$ 65,000$ |
| Bond Planning | $\$ 17,500$ | $\$ 17,500$ |
| Out-of-Pocket Expenses | $\$ 2,500$ | $\$ 2,500$ |
| Other Expenses | $\$ 26,500$ | $\$ 22,000$ |
| Standard \& Poor's, Rating Agency (Rating Agency) | $\$ 1,500$ | $\$ 1,500$ |
| Cal-Muni Statistics | $\$ 2,500$ | $\$ 2,500$ |
| Sourcemedia - Official Publication | $\$ 2,500$ | $\$ 2,500$ |
| Ipreo - Electronic POS Distribution \& Sale Platform | $\$ 2,500$ | $\$ 2,500$ |
| AVIA (Printing and Freight) | $\$ 20,000$ | $\$ 20,000$ |
| Contingency | $\$ 193,000$ | $\$ 188,500$ |
| Estimated Total Costs of Issuance |  |  |

- An Underwriter's Discount of not-to-exceed 1\% of the par amount of the bonds can be expected in addition to costs of issuance.

Estimated Measure Q Bond Issuance Schedule

| Issuance <br> Bend Series | Current <br> Interest Bonds | Capital <br> Appreciation <br> Bonds | Total Bond <br> Issuances |  |
| :--- | ---: | ---: | ---: | ---: | ---: |
| Series A - Short Term | 2013 | $\$ 16,500,000$ | $\$ 0$ | $\$ 16,500,000$ |
| Series B - QSCB | 2013 | $\$ 26,400,000$ | $\$ 0$ | $\$ 26,400,000$ |
| Series C | 2015 | $\$ 75,000,000$ | $\$ 0$ | $\$ 75,000,000$ |
| Series D | 2017 | $\$ 75,000,000$ | $\$ 0$ | $\$ 75,000,000$ |
| Series E | 2019 | $\$ 50,000,000$ | $\$ 0$ | $\$ 50,000,000$ |
|  |  | $\mathbf{\$ 2 4 2 , 9 0 0 , 0 0 0}$ | $\mathbf{\$ 0}$ | $\mathbf{\$ 2 4 2 , 9 0 0 , 0 0 0}$ |
| Remaining Bonds | TBD | $\mathbf{\$ 1 0 3 , 1 0 0 , 0 0 0}$ | $\mathbf{\$ 0}$ | $\mathbf{\$ 1 0 3 , 1 0 0 , 0 0 0}$ |
| Total Bond Authorization: | $\mathbf{\$ 3 4 6 , 0 0 0 , 0 0 0}$ |  |  |  |

Estimated Measure R Bond Issuance Schedule

| Issuance <br> Bend Series | Current <br> Interest Bonds | Capital <br> Appreciation <br> Bonds | Total Bond <br> Issuances |  |
| :--- | :---: | ---: | ---: | ---: |
| Series A | 2013 | $\$ 13,500,000$ | $\$ 0$ | $\$ 13,500,000$ |
| Series B - QSCB | 2013 | $\$ 13,600,000$ | $\$ 0$ | $\$ 13,600,000$ |
| Series C | 2015 | $\$ 30,000,000$ | $\$ 0$ | $\$ 30,000,000$ |
|  |  | $\mathbf{\$ 5 7 , 1 0 0 , 0 0 0}$ | $\mathbf{\$ 0}$ | $\mathbf{\$ 5 7 , 1 0 0 , 0 0 0}$ |
| Remaining Bonds | TBD | $\mathbf{\$ 1 0 , 9 0 0 , 0 0 0}$ | $\mathbf{\$ 0}$ | $\mathbf{\$ 1 0 , 9 0 0 , 0 0 0}$ |
| Total Bond Authorization: | $\mathbf{\$ 6 8 , 0 0 0 , 0 0 0}$ |  |  |  |

The District Could Issue Approximately $\mathbf{\$ 2 4 3}$ Million of Measure $\mathbf{Q}$ and $\$ 57$ Million of Measure R Over 8 Years, While Maintaining the Tax Rate Promise of $\$ 54$ Per $\$ 100,000$ of Assessed Value, Based on Conservative Assessed Value Growth Projections


Debt Service on the 4 Series of Measure $\mathbf{Q}$ and 2 Series of Measure R Bonds Would Be Structured to Escalate Based on the Projected Growth in Assessed Value to Maximize Tax Rates at $\mathbf{\$ 5 4}$ per \$100,000 of Assessed Value


## Method of Sale

## Board resolution will authorize both a negotiated and competitive sale

Lowest borrowing cost is achieved through a competitive sale IF certain conditions are met:

Otherwise, a negotiated sale would likely provide better costs

- Reasonable underwriter's discount
- Complexity of transaction
can be simplified for
potential investors
- Can receive 3 bids
- RFP process to select underwriter
- More flexibility during pricing to have market conditions reflected in the bond structure


## Documents to Be Considered on May 16

## Board Resolution

- Requests County Issue Bonds
- Parameters for Selling bonds (maximum sizing, maturity date and interest rate and method of sale)
- Approves form of various documents

Official Statement

- Disclosure document


## Continuing Disclosure Certificate

- Requires annual update of information in the OS and disclosure of material events


## Documents to Be Considered (Cont'd)

## Paying Agent Agreement

- Agreement between District and County where the County agrees to provide payment on the bonds


## Official Notice of Sale (Used for Competitive Sale)

- Document used to specify bidding terms


## Bond Purchase Agreement (Used for Negotiated Sale)

- Agreement between District and Underwriter specifying the price and conditions for purchasing bonds


## Schedule

## May 16

- Board Considers Adoptions of Bond Resolution

May 21

- County Board of Supervisors Authorizes Bond Issuance


## Late May/Early June - Sale of Bonds

Late June/Early July • Bond Closing

June- August

- Quick Strikes, Fields, Technology, Gyms, etc.


## August

- Board Approval of Bond Steering Committee Recommendations


## Projects In Progress Or Starting Immediately

| MEASURE R | Descripton | Amount (Millions) |
| :---: | :---: | :---: |
| JFK | Renovation of field, stadium, track | \$4.90 |
|  | New Restroom Building/Snack Bar | \$1.00 |
| Rosemont | New Synthetic field | \$2.00 |
| Cal Middle | Modernization/Expansion of Gym | \$2.00 |
| Central Kitchen | Phase I (Planning) | \$2.00 |
| Deferred Maintenance allocation (initial two year allocation @ \$2 million/year) |  | \$4.00 |
| CKM | Renovations to gym floor, bleachers, I | \$2.00 |
| HJ | Renovations to gym floor, bleachers, I | \$3.30 |
|  | ( will be reimbursed out of state ERP m | money) |
| Fern Bacon | Bleacher and ADA Upgrades | \$1.00 |
| (will be reimbursed out of state ERP money) |  |  |
| Total $\mathbf{\$ 2 2 . 2 0}$ |  |  |

## Projects In Progress Or Starting Immediately

| MEASURE Q | Descripton | Amount (Millions) |
| :---: | :---: | :---: |
| Project Green | (\$1 million/year for 5 years) | \$3.00 |
| Alice Birney | Portable Project | \$2.00 |
| Computer Carts |  | \$2.50 |
| Technology Infrastructure (e-rate) |  | \$1.80 |
| Technology Student Information System / Business Intelligence System |  | \$5.00 |
| Quick Strike Projects @ all sites ( $\$ 20,000-\$ 25,000$ ) each |  | \$2.00 |
| Projects include digital marquees, landscaping, painting, fencing, security |  |  |
| cameras, lighting, plumbing fixture upgrades, shade trees, resurface \& restripe |  |  |
| parking and/or playgrounds, play area upgrades, etc. |  |  |
|  |  |  |
| First In The Series of Site Modernization Projects |  | \$5.00 |
| Earl Warren | Door hardware, windows, parking lot repairs, painting, addition of two portable classrooms. |  |
| Elder Creek | Technology upgrades, window repair, ceiling tile replacement, playground upgrades, painting |  |

## Projects In Progress Or Starting Immediately

## Site Modernization Projects Continued

Flooring repairs/replacement, door replacement, plumbing upgrades in restrooms, painting, technology, blacktop resurfacing, windows
Ethel Phillips Technology upgrades, windows,

|  | parking lot upgrades, painting |
| :--- | :--- |
|  | HVAC repairs, technology upgrades, |

Father Keith B Kenny door hardware, windows, replace flooring, blacktop resurfacing, roof repairs
Technology upgrades, windows, flooring repairs/upgrades, parking lot upgrades, restriping, plumbing fixtures, painting
Technology upgrades, windows, landscaping, parking lot improvements, playground upgrades, painting

## Projects In Progress Or Starting Immediately

| MEASURE Q | Descripton | Amount (Millions) |
| :--- | :--- | :--- |
| Site Modernization Projects Continued | HVAC repairs, electrical upgrades, <br> lighting repairs/replacement, <br> windows, parking lot upgrades, <br> painting |  |
| Pacific | Electrical upgrades, lighting <br> upgrades, technology upgrades, door <br> hardware, windows, flooring <br>  <br> playground upgrades, painting |  |
| Peter Burnett | Windows, repair/replace flooring, <br> parking lot upgrades, playground <br> improvements, technology upgrades |  |
| Rosa Parks | Windows, flooring <br> repairs/replacement, parking lot <br> upgrades, rest-room upgrades, |  |
| landscaping, two additional |  |  |
| relocatable classrooms, two new |  |  |
| playgrounds, fencing, painting, |  |  |
| restroom upgrades |  |  |

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Sacramento City Unified School District

## Projects In Progress Or Starting Immediately

| MEASURE Q | Descripton |  | Amount (Millions) |
| :---: | :---: | :---: | :---: |
| Site Modernization Projects Continued |  |  |  |
| Theodore Judah | Technology upgrades, windows, playground upgrades, landscaping, painting |  |  |
| William Land | Restroom upgrades, electrical upgrades, windows, flooring replacement/repairs, landscaping, parking lot \& playground upgrades, plumbing fixtures |  |  |
| Roofing | Fern Bacon |  | \$3.20 |
| Pacific |  |  |  |
|  | Peter Burnett |  |  |
| LDV |  |  |  |
| Hollywood Park |  |  |  |
| Additional School Site Building Upgrades, Moderization, Replacement |  |  | \$10.00 |
| Direct Costs associated with bond program (two years) |  |  | \$4.00 |
|  |  | Total | \$38.50 |
| Reserve to be allocated in the future |  |  | \$9.30 |
|  |  | Grand Total | \$70.00 |

## Projects In Progress Or

| MEASURE Q | Descripton |  | Amount (Millions) |
| :---: | :---: | :---: | :---: |
| Roofing | Fern Bacon |  | \$3.20 |
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|  | Peter Burnett |  |  |
|  | LDV |  |  |
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## Questions?



